

## **PLACE PANEL**

**MEETING TO BE HELD AT 2.00 PM ON WEDNESDAY, 24 OCTOBER  
2018 IN COMMITTEE ROOM A, WELLINGTON HOUSE, LEEDS**

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### **A G E N D A**

- 1. APOLOGIES FOR ABSENCE**
- 2. DECLARATIONS OF DISCLOSABLE PECUNIARY INTERESTS**
- 3. EXEMPT INFORMATION - EXCLUSION OF THE PRESS AND PUBLIC**
- 4. GOVERNANCE ARRANGEMENTS**  
(Pages 1 - 4)
- 5. CHAIR'S UPDATE**
- 6. LEEDS CITY REGION HOUSING VISION**  
(Pages 5 - 18)
- 7. LEEDS CITY REGION STRATEGIC SITES PIPELINE**  
(Pages 19 - 28)
- 8. ENERGY STRATEGY AND DELIVERY PLAN**  
(Pages 29 - 54)
- 9. GREEN AND BLUE INFRASTRUCTURE STRATEGY AND DELIVERY PLAN**  
(Pages 55 - 70)
- 10. STATEMENT OF COMMON GROUND AND STRATEGIC PLANNING REVIEW**  
(Pages 71 - 96)
- 11. DUTY TO COOPERATE**  
(Pages 97 - 118)

- 12. ONE PUBLIC ESTATE (PHASE 7) INVITATION TO APPLY**  
(Pages 119 - 122)
- 13. HOMES ENGLAND UPDATE**  
Verbal update from Homes England representative  
(Pages 123 - 124)
- 14. GOVERNANCE ARRANGEMENTS FOR THE LEEDS CITY  
REGION ENTERPRISE ZONES PROGRAMME**  
(Pages 125 - 136)
- For Information**
- 15. LOCAL PLAN UPDATE**  
(Pages 137 - 142)
- 16. FORWARD PLAN**  
(Pages 143 - 144)
- 17. MINUTES OF THE MEETING OF THE LAND AND ASSETS  
PANEL HELD ON 20 APRIL 2018**  
(Pages 145 - 148)
- 18. DATE OF THE NEXT MEETING - 31 JANUARY 2019**

**Signed:**

A handwritten signature in black ink, appearing to be 'BDM', with a horizontal line underneath.

**Managing Director  
West Yorkshire Combined Authority**

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**Report to:** Place Panel

**Date:** 24 October 2018

**Subject:** **Governance arrangements**

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**Director(s):** Angela Taylor, Director of Resources

**Author(s):** Caroline Allen

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## 1. Purpose of this report

- 1.1 To note the governance arrangements for the new Place Panel.

## 2. Information

- 2.1 At its annual meeting on 28 June 2018, the Combined Authority resolved to appoint the Place Panel as a new **advisory committee** on the **terms of reference** attached as **Appendix 1** to this report. The functions of the Place Panel include:

- functions previously carried out by the Land and Assets Panel, extended to reflect the ambition to secure a high quality spatial offer extending to sport and culture, and address the spatial aspects of deprivation, and
- functions which previously sat with the informally constituted Planning Portfolios Board, including evidencing compliance with the statutory duty to co-operate in relation to planning of sustainable development.

- 2.2 The Combined Authority resolved that the voting **membership** of the Land and Assets Panel and the Planning Portfolios Board be integrated for the Place Panel, although the LEP Chair who was previously a member of the Land and Assets Panel has since stepped down and will not be a member of the Place Panel. The Place Panel currently therefore has the following voting members:

- 2 Combined Authority members,
- 2 private sector representatives,
- 11 relevant portfolio holders (one from each of the Leeds City Region councils previously represented on the Planning Portfolios Board).

- 2.3 2 non-voting advisory representatives (previously appointed to the Land and Assets Panel) serve as non-voting representatives.
- 2.4 The **quorum** for the Place Panel is 4 voting members, to include 1 member of the Combined Authority or other local authority member.
- 2.5 The Combined Authority at its annual meeting also appointed Councillor Tim Swift as Chair of the committee.
- 2.6 The Panel will meet quarterly. Future meeting dates for the Place Panel are:
- 31 January 2019
  - 11 April 2019

### **3. Financial Implications**

- 3.1 There are no financial implications directly arising from this report.

### **4. Legal Implications**

- 4.1 There are no legal implications directly arising from this report.

### **5. Staffing Implications**

- 5.1 There are no staffing implications directly arising from this report.

### **6. External Consultees**

- 6.1 No external consultations have been undertaken.

### **7. Recommendations**

- 7.1 That the governance arrangements for the Place Panel be noted.

### **8. Background Documents**

None.

### **9. Appendices**

Appendix 1 – Terms of Reference for the Place Panel.

## Terms of Reference

### Place Panel<sup>1</sup>

The Place Panel is authorised to advise the Combined Authority and the Leeds City Region Enterprise Partnership in support of their ambition to secure inclusive growth, in relation to:

- a) approving, reviewing or varying any policy or investment priorities, strategy or plan;
- b) identifying and promoting opportunities for obtaining devolved funding and bidding for other funding;
- c) developing and delivering new services;
- d) monitoring and reviewing the delivery of agreed outcomes and impact of any strategy, plan or service, and
- e) aligning strategic priorities, strategies and plans<sup>2</sup>

in respect of any function of the Combined Authority relating to promoting the **quality of place** in the Leeds City Region, including:

- housing growth, quality and regeneration,
- infrastructure planning including in respect of transport, recreation and culture,
- strategic land use and asset management<sup>3</sup>,
- the planning of sustainable development including the duty to co-operate with other authorities and bodies<sup>4</sup>, and
- any Leeds City Region Enterprise Zone.

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<sup>1</sup> The Place Panel is an advisory committee to the Combined Authority, appointed under S102(4) Local Government Act 1972.

<sup>2</sup> Through liaison with other committees or sub-committees and partner councils.

<sup>3</sup> This includes advising in relation to the Combined Authority's role as lead authority for the One Public Estate Programme, and making best use of surplus public sector land and assets.

<sup>4</sup> Under S33A Planning and Compulsory Purchase Act 2004, the Combined Authority has a duty to co-operate with other specified authorities and bodies in relation to the sustainable development.

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**Report to:** Place Panel

**Date:** 24 October 2018

**Subject:** Leeds City Region Housing Vision

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**Director(s):** Alan Reiss, Director of Policy, Strategy and Communications

**Author(s):** Judith Furlonger / Alice Rowland

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## 1. Purpose of this report

- 1.1 To seek endorsement from the Place Panel on the Leeds City Region Housing Vision.

## 2. Information

### Background

- 2.1 The West Yorkshire Combined Authority produced a Housing Policy Position Statement (6 April 2017) which details the housing challenges, policy themes and actions for the Leeds City Region. Following this, councillors requested a 'headline' document be prepared which presented a concise housing vision for the City Region.
- 2.2 It was agreed that a focussed Housing Vision document be prepared for the Leeds City Region, linking to wider agendas such as transport and inclusive growth strategies.

### Leeds City Region Housing Vision (Attached – Appendix 1)

- 2.3 On this basis, a Leeds City Region Housing Vision document has been produced. This has been shaped with input from partner local authorities.
- 2.4 The Housing Vision sets out the collective aims, ambitions and principles for creating good places to live in the City Region. The ambitions are outlined as follows:
- Building inclusive neighbourhoods for towns and cities of the future
  - Connecting communities, spreading prosperity, extending opportunity
  - People centred growth, clean, high quality development approach

- 65,000 new homes delivered over the next five years to support economic growth
- Putting people first: quality of place is as important as delivery of new homes. New housing has to be a good offer in places people choose to live.

2.5 The Housing Vision is a Combined Authority document which sets out a narrative that local authority partners have subscribed to. It recognises that the Combined Authority has no statutory remit over housing, and therefore that all partners have an important role to play in working together and using respective powers and resources to achieve the shared ambitions.

2.6 Key themes within the Housing Vision can be summarised as follows:

- Aim to create well connected neighbourhoods to support inclusive growth
- Building on our strengths – strong industrial heritage, cultural offer, countryside, quality of life
- Great connectivity – transport links that enable an agile, mobile workforce and digital connectivity fit for the future to build inclusive, connected neighbourhoods
- Strong relationships and partnership working key to this success – national agencies e.g. Homes England, government departments, local authority partners
- Using the levers we have available to unlock sites and accelerate delivery – through creative and flexible funding approaches and enabling SME developers to bring forward small sites
- Encouraging development of good quality homes
- Promoting city and town centre investment strategies which develop resilient ‘future’ towns and cities, connected through both great transport links and digital connectivity

2.7 The Housing Vision has now been through a number of iterations with input from a wide range of stakeholders. The intention is that if signed off by Place Panel, the Housing Vision can then be used to help shape discussions with communities and engagement with developers, housing associations and other potential investors / partners as a statement of broad principles for the City Region.

2.8 Cllr Tim Swift, Chair of the Place Panel, has been invited to do a keynote speech at the Brownfield Redevelopment: North conference on 7 November. This provides an opportunity to ‘soft launch’ the Housing Vision as part of the story of the wider package of work taking place accross the region to support housing delivery.

### **3. Financial Implications**

3.1 There are no financial implications directly arising from this report.



#### **4. Legal Implications**

- 4.1 There are no legal implications directly arising from this report.

#### **5. Staffing Implications**

- 5.1 There are no staffing implications directly arising from this report.

#### **6. External Consultees**

- 6.1 The Housing Vision has been developed in partnership local authority partners and other stakeholders including National Housing Federation and Homes England.

#### **7. Recommendations**

- 7.1 That the Place Panel endorses the Leeds City Region Housing Vision.
- 7.2 That the Place Panel agrees for the Housing Vision to be 'launched' at the Brownfield Redevelopment: North conference on 7 November.

#### **8. Background Documents**

Housing Policy Position Statement – Combined Authority 6 April 2017

#### **9. Appendices**

Appendix 1 – The Leeds City Region Housing Vision

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# Leeds City Region Housing Vision

# Leeds City Region Housing Vision

**This vision sets out the collective aims, ambitions and principles for creating good places to live in the Leeds City Region.**

The West Yorkshire Combined Authority, the Leeds City Region Enterprise Partnership and the City Region's local authorities are committed to working together, using their respective powers and resources, to create well-connected neighbourhoods which support inclusive growth. All recognise they have a part to play in turning our collective vision into reality.

## Ambitions

- Building inclusive neighbourhoods for towns and cities of the future
- Connecting communities, spreading prosperity, extending opportunity
- Creating people centered growth through a clean, high quality development approach
- Delivering 65,000 new homes over the next five years to support economic growth
- Putting people first: quality of place is as important as delivery of new homes. New housing has to be a good offer in places where people choose to live



# About Leeds City Region

## The facts - the City Region has:

- A £66.5 billion economy – the biggest contributor to the Northern Powerhouse
- The UK's largest regional finance centre and more manufacturing jobs than anywhere in the country
- Over 3 million residents and 1.4 million workforce – largest and fastest growing in the North
- Excellent connectivity being at the centre of the UK, within one hour's drive of 7 million people with greater opportunities to come through transformational transport programmes such as HS2 and Northern Powerhouse Rail







Image credit: York Central Partnership



Image credit: Yorkshire Housing



Image credit: Together Housing

# Housing

- There are over 1.3 million homes in the City Region
- The Leeds City Region covers two strategic housing market areas which cross local authority boundaries
- The City Region target is to deliver 65,000 new homes over the next five years - almost 11,000 were delivered in 2016/17
- In 2017, the average (median) house price in the City Region was £161,000
- Affordability is an issue, with average house prices across the City Region six times average income - in some of our places affordability is significantly worse than this
- Planning is not a barrier to delivery, with 91% of major planning applications approved in the City Region in 2017

# Opportunities and challenges

## Opportunities

- Unique town and city centres with strong industrial heritage
- Great culture and countryside with a high quality of life offer
- Planning permissions in place to deliver 70,000 homes across the Leeds City Region
- Maximise investment in transport infrastructure - including national schemes such as HS2 - to accelerate development
- Strong relationships with partners – such as housing associations, developers and Homes England – working together to tackle challenges
- Support and grow small and medium sized developers to bring forward smaller sites in our neighbourhoods faster

## Challenges

- Building rates are below what's needed to meet demand – and development is not evenly spread across the region
- Planning permissions for 40,000 homes in place on brownfield sites, which can be expensive to deliver and stalled
- Complex major development sites requiring infrastructure delaying delivery of new homes
- Affordable housing needs are increasing with rising levels of Leeds City Region homelessness and in work poverty
- High proportions of existing homes are poor quality and poorly insulated, making them expensive to repair and keep warm
- A falling number of small and medium sized developers contributing to housing delivery

# Business facing

Working with businesses is key to creating positive outcomes for our region. Ensuring communities are linked by transport and digital infrastructure will make it easier to live and work anywhere across the City Region - this will enable both residents and business to maximise opportunities to connect regionally, nationally and internationally.

## We will do this by:

- Supporting priority projects in Spatial Priority Areas, urban centres and growth zones through the Leeds City Region Strategic Sites Pipeline
- Growing and supporting our small and medium sized construction businesses and encouraging the sector to become more active in building new homes
- Strengthening strategic relationships with Housing Associations and other developers to maximise private investment for housing and extend choice across tenures





# Creativity and innovation

**Be open to learning from others and adopting the tools that work for our region, creating innovative and flexible approaches to accelerate the pace of change.**

- A creative approach to investment to support a new way of living for all age ranges and types of household through high quality design
- Options which deliver and contribute to creating revitalised urban living, where a full range of services can be found within easy walking distance including a range of independent and high street shops, restaurants and cafes, childcare, healthcare, schools and leisure opportunities
- Investment that delivers connected communities, providing quality homes which allow access to opportunities across the City Region through digital and transport connectivity
- Opportunities for communities to retain and expand a flexible workforce

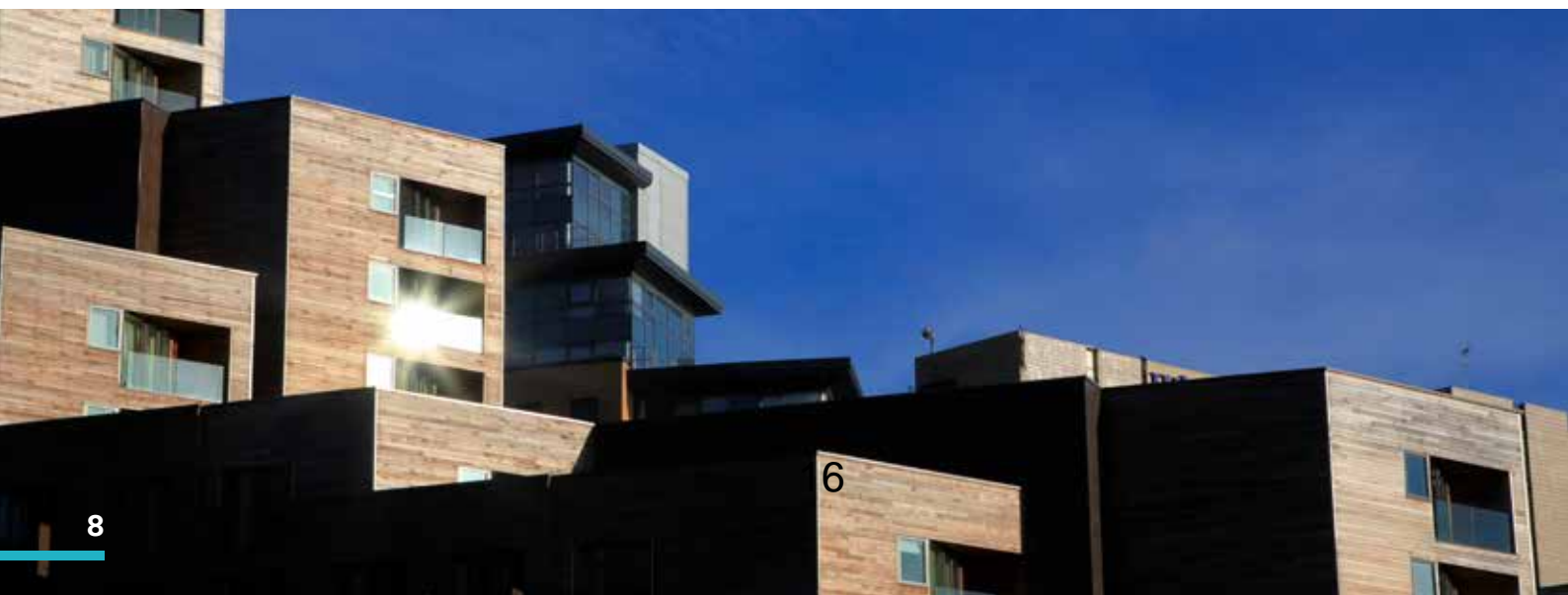


Denholme, Bradford. Image credit: Yorkshire Housing.

# Strong partnerships

**Working together with both public and private sector partners is key to driving forward development on sites which are strategically important, strengthening public sector-public sector and public sector-private sector partnerships to accelerate delivery in more challenging areas:**

- Closer working relationships with public sector partners such as Homes England and other government departments which own land and assets in the City Region
- Developing stronger strategic relationships with Housing Associations, both regional and national
- Working with public sector partners to bring publicly owned land forward quicker
- Working across local authorities to unlock the potential of privately owned stalled sites through leveraging public sector investment in infrastructure. Infrastructure funding supports public sector investment in roads, bridges and improved public space to incentivise private sector to bring forward development faster



# Delivery

- The current target set out in the Leeds City Region Strategic Economic Plan is to support delivery of 13,000 homes per year in the City Region. Our partners have already achieved almost 11,000 in 2016/17
- The ambition is to deliver more homes by wrapping a new high quality housing offer around key transport hubs to support the re-invention of town and city centres as good places to live

## **To help achieve this, in 2017/18 the Combined Authority prioritised £149 million for infrastructure:**

- £41 million in business and skills infrastructure
- £3 million in energy resilience
- £5 million in housing infrastructure
- £6 million in flooding resilience
- £94 million in transport infrastructure

There is also a commitment to ensure all Combined Authority capital programmes actively encourage use of local suppliers, employ local people and provide apprenticeships, working positively with further education institutions to help achieve this.

# Find out more



[westyorks-ca.gov.uk](http://westyorks-ca.gov.uk)  
Twitter: @westyorkshireca  
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Working in partnership  
with the West Yorkshire  
Combined Authority

[the-lep.com](http://the-lep.com)  
Twitter: @LeedsCityRegion



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**Report to:** Place Panel

**Date:** 24 October 2018

**Subject:** **Leeds City Region Strategic Sites Pipeline**

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**Director(s):** Alan Reiss, Director of Policy, Strategy and Communications

**Author(s):** Judith Furlonger / Rob Hignett

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## **1. Purpose of this report**

- 1.1 To note the compilation of Leeds City Region Strategic Sites Pipeline.
- 1.2 To provide Place Panel with future updates to the Strategic Sites Pipeline as a reporting tool for monitoring and tracking delivery of key Leeds City Region strategic sites.

## **2. Information**

### **Housing Strategic Sites Pipeline (Attached – Appendix 1)**

- 2.1 The Leeds City Region Strategic Sites Pipeline has been developed between the Combined Authority and Local Authority partners.
- 2.2 The pipeline list will be used to ensure the City Region is proactively managing delivery of housing in the Leeds City Region regeneration priority areas. It will be a tool which identifies specific sites which require intervention including mills and historic buildings and/or additional resource to enable districts to bring forward large scale strategic sites. The pipeline provides a City Region focus of activity and intervention required to prepare sites to be investment ready to respond to future bidding and funding opportunities. The pipeline also indicates the scale of additional revenue funding required to add capacity to accelerate delivery of the pipeline.
- 2.3 The pipeline is designed to be a living document to be updated and used as a reporting tool, the copy attached is the complete version with input from all of Leeds City Region districts (see **Appendix 1**). The pipeline does not reflect all development sites but rather identifies those sites which are strategic in nature and which require additional investment or resource to move them forward into a delivery position. The pipeline will flag particularly challenging areas where

public sector investment is required to kick start development. The pipeline will provide a useful indicator to wider delivery success across the City Region.

- 2.4 The pipeline is being developed and refined in discussion with Local Authorities, the ambition is to include more details on support requirements, gaps including costs, barriers to development and priority for intervention.
- 2.5 The pipeline currently lists strategic housing sites but work is on-going to extend the list to include employment sites including enterprise zones. Site boundaries will also be added to the infrastructure mapping tool under development to show relationships with investment in transport, flood infrastructure and other infrastructure such as public realm improvements.

### **3. Financial Implications**

- 3.1 There are no financial implications directly arising from this report.

### **4. Legal Implications**

- 4.1 There are no legal implications directly arising from this report.

### **5. Staffing Implications**

- 5.1 There are no staffing implications directly arising from this report.

### **6. External Consultees**

- 6.1 No external consultations have been undertaken.

### **7. Recommendations**

- 7.1 That the Place Panel notes the detail of the Strategic Sites Pipeline.
- 7.2 That the Leeds City Region Strategic Sites Pipeline be used as a tool to help proactively manage delivery of the pipeline.

### **8. Background Documents**

None.

### **9. Appendices**

Appendix 1 – Leeds City Region Strategic Sites Pipeline

SITE INFORMATION							ELIGIBILITY				
LA reference	Site name	Postcode	Ownership	Area (ha) (where possible with capacity for >50 units)	Land type	Current use	Planning status		Planning Application No.	Total number of homes	Additional outputs (jobs / commercial etc.)
							Allocated for resi	Outline planning			
BARNSELEY											
HOYLAND											
	Springwood Farm and surrounding Land	S70 0EH	Private	23.8	GREENFIELD	VACANT	YES IN LP	no		600	
	Land off Cloughfields Road	S74 0HR	BMBC	2.6	GREENFIELD	VACANT	YES IN LP	no		74	
	Land off Meadowfield Drive	S74 0QE	BMBC	2.3	GREENFIELD	VACANT	YES IN LP	no		74	
	Broad Carr Road	S74 9BP	Private	5	GREENFIELD	VACANT	YES IN LP	no		131	
	East of Sheffield Road Hoyland	S74 0DJ	Private	22.6	GREENFIELD	VACANT	YES IN LP	no		904	
	Land at Tankersley Lane	S74 0DS	Private	3.5	GREENFIELD	VACANT	YES IN LP	no		101	
	North of Hoyland Road	S74 0	Private	20.7	GREENFIELD	VACANT	YES IN LP	no		615	
	Land West of Upper Hoyland Road	S74 9	Private	6.1	GREENFIELD	VACANT	YES IN LP	no		70	
	Land off Shortwood Roundabout	S74 9	Private	3.2	GREENFIELD	VACANT	YES IN LP	no		80	
Hoyland total										2,649	
GOLDTHORPE											
	Land north of East Street, Goldthorpe	S63 9	Private	5.2	GREENFIELD	ALLOTMENT/VACANT	YES IN LP	no		125	
	Site south of Beever Street	S63 9	Private	6.2	GREENFIELD	ALLOTMENT/VACANT	YES IN LP	yes		54	
	Land to the west of Thurnscoe Bridge Lane, south of Derry Grove, Thurnscoe	S63 0SX	Private	13.8	GREENFIELD	VACANT	YES IN LP	no		308	
	Site to the east of Broadwater Estate	S63 8ER	Private	14.8	GREENFIELD	VACANT	YES IN LP	no		279	
Goldthorpe total										766	
M1 JUNCTION 37											
	Claycliffe Economic Cluster	S75 1	Private	123.3	GREENFIELD	VACANT	YES IN LP	no		1700	Yes tbc
M1 Junction 37 total										1,700	
ROYSTON											
	Land between Fish Dam Lane and Carlton Road	S71	0	11.8	GREENFIELD	VACANT	YES IN LP	no		294	Yes tbc
	land off Shaw Lane	S71 3HG	0	117.3	GREENFIELD	VACANT	YES IN LP	no		1683	Yes tbc
	Land at Lee Lane Royston	S71 4RT	0	35	GREENFIELD	VACANT	YES IN LP	yes		770	
	Land North of West Green Way	S71 5SN	0	26.1	GREENFIELD	VACANT	YES IN LP	no		477	
Royston total										3,224	
TOWN CENTRE											
	Site of Courthouse Car Park	S70 2HW	BMBC	6.25	BROWNFIELD	CARPARK	YES IN LP	no		250	Yes tbc
Town Centre Total										250	
OTHER											
	Site North of Keresforth Road	S75 3NU	PUBLIC MIX INC BMBC	12.1	BROWNFIELD	MIXED	YES IN LP	no		175	Yes tbc
Other total										175	
Barnsley Total										8,764	
BRADFORD											
SHIPLEY CANAL CORRIDOR - SPA											
	New Bolton Woods Ph3		JV- LA/Private sector	12.2	Brownfield	Cleared site	Yes	No		550	

LA reference	Site name	Postcode	Ownership	Area (ha) (where possible with capacity for >50 units)	Land type	Current use	Planning status		Planning Application No.	Total number of homes	Additional outputs (jobs / commercial etc.)
							Allocated for resi	Outline planning			
	Crag Road Ph1		LA	[1.8]	Brownfield	Cleared site	Yes	Yes	16/09513/MAF	85	
	Crag Road Ph2		LA	[1.5]	Brownfield	Cleared site	No	No		60	
	New Bolton Woods Ph4/Bolton Woods Quarry Main Scheme		JV- LA/Private sector	35	Brownfield	Vacant	No	No		580	
	New Bolton Woods Quarry Ph1		PS	1.2	Brownfield	Former Quarry	Yes	Yes	15/06249/MAO	125	
	New Bolton Woods Ph4		JV-LA/PS		Brownfield	Cleared site	Yes			97	
	Sty Lane, Crossflatts		PS	11.6	Greenfield	Vacant	Yes	Yes	14/00293/MAO	455	
Shipley Canal Corridor Total										1,952	
BRADFORD CITY VILLAGE - URBAN CENTRE											
	Bradford City Centre		PS		Existing Stock	Mixed use	No	No		1000	TBC - potential to deliver mixed use residential/retail/leisure/small business start ups
Bradford City Vilage - Urban Total										1,000	
BRADFORD OTHER											
	South East Bradford Housing Growth Area				Greenfield	Agriculture	Yes	No		2100	
	Coolgardie Farm, Bingley		PS	2.99	Greenfield	Clear Site	Yes	No		140	
	Lister Mills Site		PS	8.75	Brownfield	Clear Site	Yes	No		175	
	Drummond Mill Site		PS	7.58	Brownfield	Clear Site	Yes	No		140	
	Northside Road		PS	12.69	Brownfield	Clear Site	Yes	Yes	15/04130/MAO	420	
	Ravenscliffe		PS	2.83	Brownfield	Open Space	Yes			110	
	Thornton Road Munby Street		PS	6.9	Brownfield	Clear site	Yes	Yes	12/01640/FUL	121	
Bradford Other - Total										3,206	
Bradford Total										6,158	
CALDERDALE											
HALIFAX LIVING - URBAN CENTRE											
	Eastern Gateway (Inc. Cripplegate), Halifax	HX1 1SP	LA/PS	2.58	Brownfield	vacant	Yes	No		300	Yes
	Beech Hill PH1	HX1 5SZ	Partnership with Together Housing Group	2.25	Brownfield	vacant	Yes	No		100	
	Beech Hill Ph2	HX1 5SZ	Private individual /RP owners	1.5		Existing stock	Yes			70	
	Cow Green	HX1 1JF	LA	0.33	Brownfield	Car Park	No	No		100	
	Borough Market		LA	0.3 (dwellings only)	Brownfield	Operational market and vacant houses	Yes	No		20	
Halifax Living - Urban Centre Total										590	
NORTH HALIFAX- HEALTH AND WELLBEING HUB											
	Multi sites in close proximity (North Halifax)	HX2	LA	8.7	Brownfield	vacant	Yes	No		317	Yes
North Halifax Health and Wellbeing Hub Total										317	
SE CALDERDALE GROWTH ZONE											
	Brighouse Garden Suburb	HD6	Mixed	203.66	Greenfield	Vacant/ Grazing	No	No		3,149	Yes



LA reference	Site name	Postcode	Ownership	Area (ha) (where possible with capacity for >50 units)	Land type	Current use	Planning status		Planning Application No.	Total number of homes	Additional outputs (jobs / commercial etc.)
							Allocated for resi	Outline planning			
SE Calderdale Growth Zone Total										3,149	
Calderdale Total										4,056	
Craven											
URBAN CENTRE/EXTENSION											
	South Skipton	BD23 2SR	Public Sector	3.6	Greenfield	Grazing	Yes	No		89	
	North Parade		Private	3.5	Greenfield	Grazing	Yes	Yes		112	
	Airedale Avenue		Public/Private	8.6	Greenfield	Grazing	Yes	No		218	
	Cawder Lane		Private			Grazing	Yes	No		110	
	Skipton Station Growth Zone		Public/Private	7.5	Brownfield	Car parks, warehousing, light industrial	Yes	No		80	270 jobs
Urban centre/extension total										609	
RURAL DEVELOPMENT											
	Rural Housing Sites		Public/Private		Greenfield	Grazing	Yes	No		40	
	Victoria Hall		Public		Brownfield	Former depot and car park	Yes	No		18	530m2
	Skipton Rock Quarry		Private		Brownfield	Redundant quarry	Yes	No		0	2500m2
	Broughton Hall		Private		Mixed	Farm buildings and land	No	No		20	2000m2
Rural Development total										78	
Craven Total										687	
Harrogate											
WEST OF HARROGATE EXTENSION											
	Police Training College (H36)	HG2	Private	8.82	Brownfield	Vacant buildings	Yes	Full		161	
	Bluecoat Park (H45+H46)	HG2	Private	30.96	Greenfield	Agriculture	Yes	Yes		575	
	Windmill Farm (H49)	HG2	Private	47.07	Greenfield	Agrculture	Yes	No		776	
	Land east of Lady Lane (H51)	HG2	Private	47.14	Greenfield	Agriculture	Yes	No		690	Includes an element of employment land
	Land east of Whinney Lane (H70)	HG2	Private	11.8	Greenfield	Agriculture	Yes	No		230	
West of Harrogate Extension Total										2,432	
HARROGATE STATION GATEWAY	Land at Station Parade (H37)	HG1	Public/Private		Brownfield	Station buildings, car parking, maintenance	Yes	No		150 - 200	Will also include elements of office and retail use along with station improvements
Harrogate Station Gateway Total										200	
EAST OF KNARESBOROUGH EXTENSION											
	Land at Highfield Farm (K25)	HG5	Private	24.4	Greenfield	Agriculture	Yes	No		402	
	Manse Farm (K31)	HG5	Private	41.52	Greenfield	Agrculture	Yes	Yes		600	Includes an element of employment land
East of Knaresborough Total										1,002	

LA reference	Site name	Postcode	Ownership	Area (ha) (where possible with capacity for >50 units)	Land type	Current use	Planning status		Planning Application No.	Total number of homes	Additional outputs (jobs / commercial etc.)
							Allocated for resi	Outline planning			
RIPON BARRACKS											
	Deverell Barracks (R24)	HG4	Public	11.88	Brownfield	Military estate	Yes	No		196	
	Claro Barracks (R25)	HG4	Public	43.75	Brownfield	Military estate	Yes	No		540	Includes an element of employment land
	Laver Banks (R27)	HG4	Public	8.54	Mixed	Military estate	Yes	No		63	
Ripon Barracks Total										799	
NEW SETTLEMENT	Green Hammerton/Cattal (DM4)	YO26	Private		Mixed	Largely agriculture	Yes	No		Circa 3,000	Includes an element of employment land and other uses
New Settlement Total										3,000	
PANAL GATEWAY	Land to the east and west of Leeds Road, Pannal (PN18/PN19)	HG3	Public	34.73	Greenfield	Agrculture	Yes	No		277	Half of the site is allocated for high quality business uses
Panal Gateway Total										277	
Harrogate Total										7,710	
KIRKLEES											
URBAN CENTRE											
HUDDERSFIELD STATION GATEWAY			LA/PS		Mixed	Vacant buildings	No	No			
	Estate Buildings		LA		Brownfield	Conversion	No	No		70	
	Byram Buildings		LA		Brownfield	Conversion	No	No		67	
	Kirkgate Buildings		LA		Brownfield	Conversion	No	No		41	
	New North Road		PS	2.44	Mixed	Brownfield	Yes	No		123	
	Cambridge Road		LA	1.27	Brownfield	Car Park	Yes	No		44	
	Hillhouse Sidings		Network Rail	7	Brownfield	Sidings	No	No		150	
	Flint Street		LA	1.9	Brownfield	Offices	Yes	No		45	
Huddersfield Station Gateway Total										540	
DEWSBURY LIVING TOWN			LA/PS		Mixed						
	Daisy Hill Heritage Action Zone		PS		Brownfield	vacant buildings	No	No		300	
	Cliffe Street Car Park		LA		Brownfield	Car Park	Yes	No		50	
Dewsbury Living Town Total										350	
WEST HUDDERSFIELD GATEWAY											
	Former St Luke’s Hospital Site		PS		Brownfield	Vacant	No	Yes	(2014/93099)	200	
	Black Cat Fireworks Site,		PS		Mixed		No	No		695	
	Land north of Blackmoorfoot Road		PS		Brownfield		No	No		116	
	Land west of Sunningdale Road		LA		Greenfield	Vacant	No	No		21	
	Land east of Thewlis Lane		PS		Greenfield	Vacant	No	No		500	
	Waterfront Quarter		LA		Brownfield	Vacant	No	No		150	
	Greater Waterfront Quarter		PS	3.1	Brownfield	Vacant	No	No		100	
West Huddersfield Gateway Total										1,782	
NORTH HUDDERSFIELD GATEWAY											
	Bradley Park, Huddersfield		LA	68.35	Greenfield		Yes	No		1,900	
North Huddersfield Gateway Total										1,900	
MILLS PROGRAMME											
	Nesome Mills	HD4 6JF	PS	1.08	Brownfield	Vacant	Yes	No	2009/93669	69	
	New Mill	HD47NR	PS	0.85	Brownfield	Partly occupied by business	Yes	No		309	

[illegible]

LA reference	Site name	Postcode	Ownership	Area (ha) (where possible with capacity for >50 units)	Land type	Current use	Planning status		Planning Application No.	Total number of homes	Additional outputs (jobs / commercial etc.)
							Allocated for resi	Outline planning			
73	Birdgewater Road North									500	
Hunslet Riverside Total										2,476	
EAST STREET CORRIDOR											
32	53 The Calls		PS		Brownfield			Yes		16	
33	St Peters Church & House		PS		Brownfield			Yes		35	
34	Wharf Street		PS		Brownfield					14	
35	High Court		PS		Brownfield			Yes		9	
36	The Calls (38)		PS		Brownfield					14	
36	The Calls (36)		PS		Brownfield					14	
38	The Calls (Rear 2-28)		PS		Brownfield			Yes		77	
54	The Gateway		PS		Brownfield			Yes		110	
74	Rose Wharf Car Park		PS		Brownfield					72	
75	Low Fold		PS		Brownfield			Yes		312	
76	South Accommodation Road		PS		Brownfield					27	
82	Cross Green Lane/Echo Phase 3		PS		Brownfield					100	
84	Bow Street & East Street, ellowby road and bow street		PS		Brownfield					324	
85	Richmond Street / Flax Place		PS		Brownfield			Yes		300	
86	Yorkshire Ambulance Station, Saxton Lane		NHS?		Brownfield					95	
87	Marsh Lane/ Saxton Lane		PS		Brownfield					80	
88	Presbytery, St Marys Church		PS		Brownfield					171	
89	Former Richmond Inn, Upper Accommodation Road		PS		Brownfield					26	
89c	Copperfields Site		LA		Brownfield					273	
East Street Corridor Total										2,069	
NORTHERN GATEWAY											
89b	Marsh Lane Development Sites (Rushbond)		PS		Brownfield					1,000	
90	Quarry Hill / Yorks Street		PS		Brownfield					535	
91	St Peters Square		PS		Brownfield					49	
92	4 St Peters Place		PS		Brownfield					18	
93	Bridge Street/Gower Street/ Regent Street		PS		Brownfield					843	
94	18 Queen Square		PS		Brownfield					7	
97	Bridge Street, Baker House		PS		Brownfield					63	
98	North Street - Leeds College of Building		PS		Brownfield					180	
101	Regent Street/ Skinner Lane		PS		Brownfield					72	
102	17 Regent Street, Sheepscar		PS		Brownfield					73	
104	Mabgate, Macaulay Street, Argyll Road		PS		Brownfield			Yes		428	
105A	North Street (59) - Caspar building and Centenary House LS2		PS		Brownfield			Yes		85	
105B	(10) hope Road, mabgate		PS		Brownfield					19	
105C	(12) Junction Hope Road, Mabgate, Argyll Road		PS		Brownfield			Yes		89	
105D	St Cecelia St		PS		Brownfield					36	
106	Kirkgate Phase 2		PS		Brownfield					80	
Northern Gateway Total										3,577	

LA reference	Site name	Postcode	Ownership	Area (ha) (where possible with capacity for >50 units)	Land type	Current use	Planning status		Planning Application No.	Total number of homes	Additional outputs (jobs / commercial etc.)
							Allocated for resi	Outline planning			
WEST END AND RIVERSIDE											
129	Aire Street (49)		PS		Brownfield			Yes		6	
131	Aireside Development, Wellington place (MEPC site)		PS		Brownfield			Yes		600	
132	Wellington Street (Yorkshire Post Site)		PS		Brownfield			Yes		204	
137	Kirkstall Road, Leeds		PS		Brownfield					553	
141	Wellington Road		PS		Brownfield					325	
141B	Kirkstall Road Yorkshire Chemicals site		PS		Brownfield			Yes		1,010	
West End & Riverside Total										2,698	
HIF MARGINAL VIABILITY SCHEMES											
L8	Kirkstall Forge		PS		Brownfield			Yes		1,050	
L10	East of Otley Relief Road		PS		Mixed			No		567	
L11	Roundhay Road / Leopold Street: ChaCo & Unity Development		LA (selling to RP)		Brownfield			Yes		63	
HIF Marginal Viability Schemes Total										1,680	
Leeds Total										17,961	
SELBY											
SELBY MARKET TOWN LIVING											
	Bondgate	YO8 3NB	LA	4.2	Brownfield	Informal	No	No	No	100	
	Portholme Road	YO84QQ	LA/ Police Authority	1.59	Brownfield	vacant buildings	No	No		135	500m2
	Rigid Paper, Selby	YO8 8EF	PS	7.5	Brownfield	Vacant	No	Yes		302	1,000m2
Market Town Living Total										537	
URBAN EXTENSION											
	Olympia Park		PS	90	Mixed	Vacant	Yes	Yes	2012/0541/EIA	1,500	250k m2
Urban Extension Total										1,500	
Selby Total										2,037	
WAKEFIELD											
RIVER AIRE HOUSING GROWTH ZONE											
	C6 Solution-Castleford Riverside Regeneration		PS	34.08	Brownfield		Yes	Yes	17/01991/OUT	1,400	
	Castleford Housing Zone general		LA	31.33	Brownfield		Yes	No		1,700	
River Aire Housing Growth Zone Total										3,100	
WAKEFIELD URBAN CENTRE											
	Wakefield Civic Quarter		LA/PS								
	Wakefield City Centre South East Gateway	WF11JG	LA/PS		Brownfield	Mixed use - special policy area	Yes	Yes		70	250 construction 277 permanent at waterfront
Wakefield Urban Centre Total										70	
PONTEFRACT URBAN CENTRE											
	Pontefract Town Centre		LA		Brownfield	Existing stock	No	No		250	
Pontefract Urban Centre Total										250	
GROWTH ZONE											
	City Fields- P2/P3/P4		PS	39.2	Greenfield		Yes	Yes		1,230	

LA reference	Site name	Postcode	Ownership	Area (ha) (where possible with capacity for >50 units)	Land type	Current use	Planning status		Planning Application No.	Total number of homes	Additional outputs (jobs / commercial etc.)
							Allocated for resi	Outline planning			
	City fields - LA site		LA	29.03	Brownfield		Yes	No		890	
	City Fields - Stretton		PS	9.1	Brownfield		Yes	Yes		334	
	City Fields- Network Rail		PS	6.5	Brownfield		No	No		210	
Growth Zone Total										2,664	
Wakefield Total										6,084	
YORK											
YORK URBAN CORE											
CG1	Castle Gateway - former Castle Mills car park	YO10 4AA	LA	0.27	Brownfield	car park	Yes	No		95	
H1	Former Gas Works, Heworth Green		Private	3.54	Brownfield	Former gas works	Yes	Yes		336	
ST5	York Central		Public - private mixed	72 (45 for housing)	Brownfield	Former rail and other uses	Yes	No		1,700	Mixed use site wth employment and new urban quarter - 61,000 sq.m office, retail, leisure.
York Urban Core Total										2,131	
YORK URBAN FRINGES											
H3	Former Burnholme School	YO31 0GW	LA	1.9	Mixed	Former School	Yes	Yes		72	
H5	Former Lowfield School	YO24 3DD	LA	5.5	Mixed	Former School	Yes	No	17/02429/OUTM	165	
H8	Askham bar	YO24 1LW	LA	1.44	Brownfield	Former park and ride	Yes	No		60	
ST1	Former British Sugar and Manor School sites	YO26 6AZ	Mixed private and public	35.02	Brownfield	Former suger processing works	Yes	No	15/00524/OUTM	1,200	
ST36	MoD site - Imphal Barracks, Fulford Rd	YO10 4HD	MoD	30 (19 dev)	Brownfield	Military barracks	Yes	No		769	
York Urban Fringes Total										2,266	
YORK GREEN SETTLEMENTS											
ST14	Land to the west of Wiggington Road ('Clifton Gate')		Private	55	Greenfield	Agriculture	Yes	No		1,348	Mixed use site to include residential, schools, and infrastructure
ST15	Land to west of Elvington Lane		Private	159	Mixed	Mixed	Yes	No		3,339	Mixed use site to include residential, schools, and infrastructure
ST35	MoD site - Queen Elizabeth Barracks, Strensall	YO32 5SW	MoD	30 (18 dev)	Brownfield	Military barracks	Yes	No		500	
York Green Settlements Total										5,187	
YORK Total										9,584	
LEEDS CITY REGION GRAND TOTAL										74,026	

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**Report to:** Place Panel

**Date:** 24 October 2018

**Subject:** **Energy Strategy and Delivery Plan**

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**Director(s):** Alan Reiss, Director of Policy, Strategy and Communications

**Author(s):** Noel Collings / Jacqui Warren

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## **1. Purpose of this report**

- 1.1. To provide the Place Panel with a report on the development of the Leeds City Region Energy Strategy and Delivery Plan and to receive feedback on its contents.
- 1.2. To gain feedback from the Place Panel on the setting of a science-based carbon dioxide (CO<sub>2</sub>) emissions reduction target for the Leeds City Region.

## **2. Information**

### Background

- 2.1. This report presents a summary of the draft version of the Leeds City Region (City Region) Energy Strategy and Delivery Plan (ESDP) for comment by the Panel.
- 2.2. The City Region Strategic Economic Plan (SEP) sets out the ambition 'to become a resilient zero carbon energy economy underpinned by high quality green infrastructure'. To understand how the City Region could achieve the SEP energy ambition the ESDP was commissioned, with support from the Department of Business, Energy and Industrial Strategy (BEIS).
- 2.3. The ESDP is a named delivery plan of the SEP and is aligned with current thinking on the emerging Local Inclusive Industrial Strategy (LIIS) and policy framework for the City Region (**Appendix 1**). In line with the national Industrial Strategy, which acknowledges the need to maximise the advantages for UK industry of the global shift to clean growth, further work will be undertaken to strengthen the LIIS to ensure carbon reduction is an integral part of everything we do in the City Region.

- 2.4. The purpose of the ESDP is to demonstrate how the City Region can begin to meet the objectives of the SEP and gain an economic advantage from the global transition to a clean, low carbon economy.
- 2.5. The ESDP is likely to contribute to a wide range of benefits in the City Region including:
- Reduced CO<sub>2</sub> emissions
  - Lower energy costs for businesses and organisations
  - Increased competitiveness through lower energy costs for businesses
  - Reduction in fuel poverty and increase in associated health benefits
  - Regional approach to delivery of new clean growth economic opportunities i.e. supply chains and jobs and increase productivity
  - Clear articulation of City Region energy strengths and opportunities
  - Improved air quality
  - Increased revenue
  - Retention of businesses
  - Increased inward investment
- 2.6. The ESDP and its actions will also help to address the national energy trilemma which, in addition to the decarbonisation of the energy system, aims to address energy security and affordability
- 2.7. ESDP is made up of four work packages:
- **Work Package 1:** Energy state of the Leeds City Region
  - **Work Package 2:** Technology Options Appraisal
  - **Work Package 3:** Energy Opportunity Areas
  - **Work Package 4:** Delivery Plan
- 2.8. A summary of the headline outputs of the four work packages is set out below:
- WP1: Energy state of the Leeds City Region
- 2.9. The emissions produced in the City Region are a direct result of the energy consumed. This means that emissions from electricity generated within the City Region are excluded from the analysis presented below. The emissions considered are emissions as a direct result of fuel burnt and electricity consumed by end users.
- 2.10. The City Region consumed 64,232GWh of energy in 2015 a decrease of 22 percent compared to 2005 levels. Consumption was roughly equal across the domestic, industrial and commercial, and transport sectors.
- 2.11. As would be expected given the intrinsic link between energy consumption and emissions, between 2005 and 2015 CO<sub>2</sub> emissions (emissions) also decreased by 38 percent to 16,472ktCO<sub>2</sub>.
- 2.12. While overall emissions are forecasted to decrease by 2036 the transport sector is expected to reverse this trend with a 28 percent increase in emission



over the period to 2036. This is likely to be caused by minimal changes to the internal combustion engine, the move back to petrol cars from diesel, and to date poor market penetration from electric vehicles. Further work is underway to explore this trend further.

- 2.13. Please note forecasts are in line with BEIS central projections for the key drivers of energy and emissions, such as fossil fuel prices and take account of the estimated impact of implemented, adopted and agreed (as of July 2017) Government policies. As such there is reasonable confidence in the accuracy of the forecasts.
- 2.14. The energy sector in the City Region represents 1.5 percent of the economy (£918 million) and employs approximately 7,900 people. This is forecast to increase by 1.5 percent per year to £1.237 billion and to 10,200 people by 2036.
- 2.15. A more comprehensive overview of the key findings of the work package is contained at **Appendix 2**.

#### WP2: Technology options appraisal

- 2.16. A technology options appraisal was commissioned to understand the most significant energy technologies that would allow the City Region to meet the energy ambition set out in the SEP.
- 2.17. A total of 18 technologies were identified as having the most likelihood of enabling the ambition to be met. Each technology was scored against a series of criteria and ranked according to its performance against these criteria. The top five scoring technologies were:
  - Energy efficiency
  - Electric and plug-in hybrid vehicles
  - Heat networks
  - Hydrogen
  - Solar PV

#### WP3: Energy opportunity areas

- 2.18. The technologies identified in WP2 have been mapped to understand the broad spatial opportunities for locating them in the City Region. These included energy storage, carbon capture and storage, and renewable heat.
- 2.19. The outputs of the work package will feed into the Leeds City Region Infrastructure Map.
- 2.20. The opportunity maps allow house buildings, local authorities, investors etc. interested in developing specific energy technologies to hone into specific areas of the City Region where they can undertake more specific detailed project feasibility work.

- 2.21. The opportunity maps also allow a shared strategic approach to infrastructure development in the City Region e.g. EV infrastructure, allowing energy to be built into major strategic infrastructure projects.
- 2.22. It should be noted that the energy opportunity mapping is intended to provide a strategic spatial oversight for energy technology types in the Leeds City Region. It does not take precedent over existing local evidence or policies contained within local authority Local Plans and any associated development management policy.

#### WP4: Energy Delivery Plan

- 2.23. The work package brings together the evidence generated as part of the previous three work packages and supplements this evidence with target setting and future scenario modelling to produce a coherent Energy Delivery Plan for the City Region.
- 2.24. Through stakeholder workshops five priorities were identified which the ESDP should focus on. These were:
- Resource efficient business and industry;
  - New energy generation;
  - Energy efficiency and empowering consumers;
  - Smart grid systems integration; and
  - Efficient and integrated transport.
- 2.25. Underneath these five priorities are 17 action areas which provide more details on the areas which projects will be focussed around. **Appendix 3** provides details on these action areas.
- 2.26. To date 36 actions have been identified with partners to form the basis of this strategy's delivery plan. These are set out in **Appendix 4**. Further work is now underway with partners to explore these projects in detail. Where possible, emissions savings have also been estimated. The top ten actions that could potentially deliver the greatest CO<sub>2</sub> emissions reduction are:
- **Hydrogen vehicles:** Deployment of hydrogen buses on one City Region bus route, hydrogen refuelling stations, and hydrogen-powered cars into local fleets.
  - **EV charging and infrastructure:** Deployment of dedicated taxi and public EV charging points across the City Region.
  - **Advancing industrial energy efficiency:** Targeting the high emission industrial sectors of the City Region (thought to be chemicals, food and drink, and glass) with an energy efficiency innovation programme.
  - **Industrial waste heat recovery (incl. heat recovery from refrigeration):** Deployment of waste heat recovery infrastructure across the City Region, targeting energy from waste plants, energy intensive industries and key retail stores.

- **Carbon capture and storage (CCS):** Deployment of new CCS installations across the City Region, supporting and building on the pilot bioenergy carbon capture and storage project at Drax.
- **District heat networks:** Continued support to develop district heat networks across the City Region.
- **H21:** Continued support for the development of the H21 project ensuring that the benefits are retained within the City Region as far as possible.
- **Public estate renewables programme:** Utilisation of the public sector portfolio of buildings for the installation of renewable energy generation.
- **Carbon budgets and carbon management plans:** Implementation of carbon budgets and carbon management plans across City Region partners.
- **Street lighting programme:** Accelerating LED lighting, smart lighting controls and networked solutions across local authority areas.

2.27. Please note there are various levels of confidence associated with the CO<sub>2</sub> emissions savings of each project. There is typically more confidence where projects are well developed e.g. district heat networks. As further work is undertaken (see 2.32) CO<sub>2</sub> emissions savings for projects will be refined, however the estimated savings quoted for projects are considered conservative and err on the side of caution at this early stage.

#### Science-based target

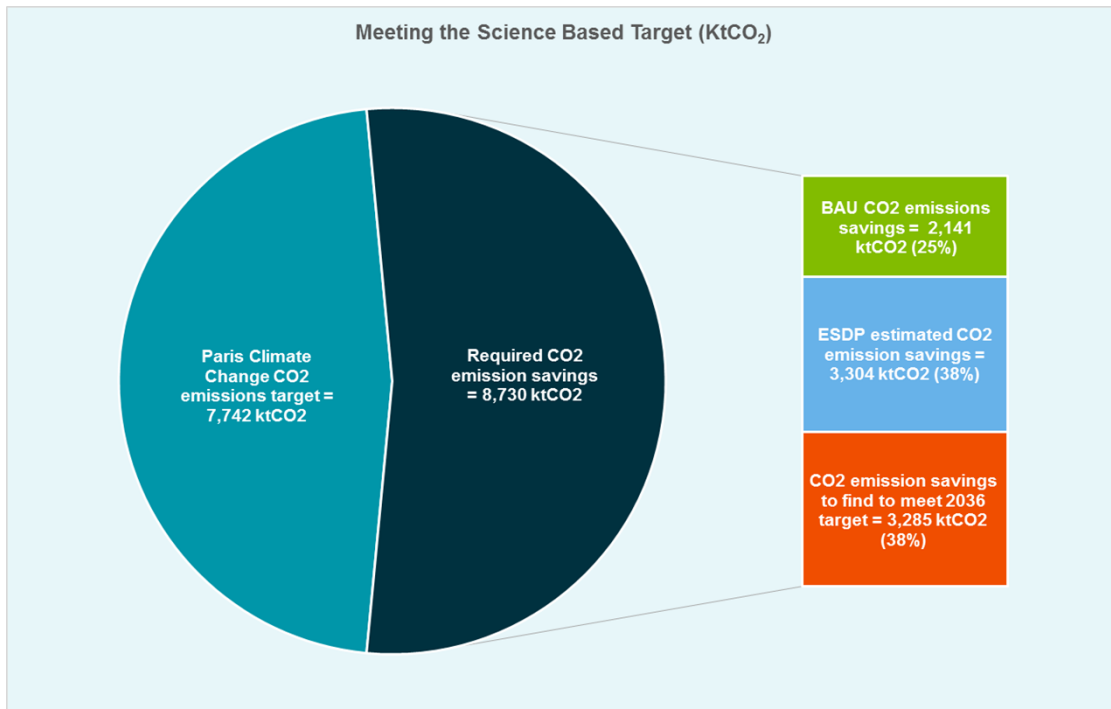
2.28. One way to achieve the SEP ambition could be to adopt the Paris Climate Change Agreement of limiting temperature rise to below 2°C. If adopted the City Region would need to achieve an emissions reduction of 53 percent or 8,730 ktCO<sub>2</sub> by 2036 (against a 2015 baseline of 16,472 ktCO<sub>2</sub>). Hypothetically:

- 3,304 ktCO<sub>2</sub> (38 percent) could be saved by delivering all of the projects outlined to date in the ESDP.
- 2,141 ktCO<sub>2</sub> (25 percent) is estimated to be achieved through business as usual measures such as confirmed government policies.
- 3,285 ktCO<sub>2</sub> (38 percent) to be found before 2036 through more accelerated programmes, new projects and radical policies.

2.29. Figure 1 illustrates the above<sup>1</sup>.

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<sup>1</sup> Please note due to rounding figures may not add up to 100 percent.



**Figure 1. Outline of how to meet the 53 percent emission reduction target**

- 2.30. It is worth stating that at this moment in time the above is based on estimates and a range of assumptions. The majority of the projects needed to meet the science based target are also not fully developed with allocated funding to deliver them. While the projects identified to date would not achieve the target, the majority of these interventions are currently led and implemented by the public sector only. There are likely to be significant additional emissions savings available through private sector programmes.
- 2.31. Future CO<sub>2</sub> scenario modelling undertaken to understand the benefits of meeting the 53 percent reduction target has indicated that doing so could generate approximately 100,000 jobs and be worth over £11 billion in GVA<sup>2</sup>. The capital spend to achieve these outcomes is estimated to be between £46 and £50 billion. Please note this is a high-level assessment and requires further work. See below.
- 2.32. Further work is needed to understand:
- Emission reduction requirements in detail.
  - Refine scenarios to better reflect regional activity and their estimated benefits.
  - Planned ESDP actions and their emission savings contributions in detail, and with a higher level of confidence.
  - New programmes and new innovative technology that could help meet a regional emission reduction target.
  - How realistic it is to meet the science based target.

<sup>2</sup> Please note that this is not an indication of the maximum GVA which is retained in the City Region, but instead the maximum GVA expected from the capital spend on converting to new technologies.

- 2.33. The Panel are asked for their comments on setting a science based target for the City Region.
- 2.34. Leaders of the West Yorkshire Combined Authority have been initially briefed on the opportunity to explore setting a regional carbon reduction target in line with global emission reduction targets. A Leeds City Region summit / event is now proposed to explore setting a regional emission reduction target and how to meet it.
- 2.35. More immediately there are also a number of delivery mechanisms that partners across the City Region will be able to access to deliver projects identified in the ESDP. Some of these include the Combined Authorities Energy Accelerator and Resource Efficiency Fund.
- 2.36. Furthermore the new North East, Yorkshire and Humber (NEYH) Energy Hub will also provide project development support to implement some new projects arising from the City Region's ESDP.
- 2.37. The draft summary of the ESDP is contained at **Appendix 5**. Please note this document will be designed up prior to being presented to the LEP and CA.
- 2.38. The table below outlines the next steps for the ESDP.

Action	Timescale
1. Approval of the ESDP from the LEP and Combined Authority.	October – December 2018
2. Devise detailed work plans for prioritised actions within the ESDP.	October 2018 – Spring 2019
3. Suitable actions from the ESDP to be immediately fed into the Energy Accelerator and new Energy Hub.	October 2018 onwards
4. Stakeholder engagement and possible City Region event to explore the science based target and how to meet it.	October 2018 – Spring 2019
5. Commission further work to support the exploration of the science based target.	October 2018 – Spring 2019

Action	Timescale
6. Subject to 1, 4 and 5 above, gain approval for the science based target from the GEP, LEP and Combined Authority.	Summer 2019

### **3. Financial implications**

- 3.1. Given the scale of the projects identified in the ESDP there are likely to be financial implications for the Combined Authority. Further work will be undertaken to understand the scale of the financial ask, and this will be reported at a future Panel meeting.

### **4. Legal implications**

- 4.1. No legal and compliance implications have been identified.

### **5. Staffing implications**

- 5.1. No staffing implications have been identified.

### **6. External consultees**

- 6.1. None.

### **7. Recommendations**

- 7.1. That the contents of the Energy Strategy and Delivery Plan be noted and feedback provided.
- 7.2. To provide feedback on the setting of a science-based CO<sub>2</sub> emissions reduction target for the City Region.

### **8. Background documents**

- 8.1. None.

### **9. Appendices**

Appendix 1 – Contribution to achieving the key challenges of the LIIS

Appendix 2 – Energy state of the Leeds City Region: Summary of key findings

Appendix 3 – Priority Action Areas

Appendix 4 – Project summaries

Appendix 5 – Summary of the ESDP

## Appendix 1 – Contribution to achieving the key challenges of the Local Inclusive Industrial Strategy

Key challenges for the City Region	How can the Energy Strategy and Delivery Plan help to tackle these?
Productivity gap is increasing	<p>By providing opportunities for businesses to reduce costs, remain competitive and relocate to the City Region through the provision of lower cost energy.</p> <p>By providing opportunities for businesses to be better able to profit from the decentralisation of energy generation.</p>
Innovation and research and development are very low	<p>By enabling resources to be allocated to research and development that would otherwise have been spent on energy.</p> <p>By providing and making businesses aware of the opportunities for innovation within the energy sector.</p> <p>By ensuring businesses have the opportunity to and are aware of developments in the energy sector that allow innovation and research and development to occur.</p>
Living standards have stalled	<p>By providing job opportunities for City Region residents in the energy sector.</p> <p>By ensuring all City Region residents have the opportunity to benefit from cleaner, cheaper energy.</p>
Stubborn deprivation exists	<p>By decreasing the number of City Region residents classed as in fuel poverty through lower energy bills and improved thermal comfort.</p> <p>By contributing to a reduction in respiratory related illnesses through the improvement of air quality.</p>

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## **Appendix 2 – Energy state of the Leeds City Region: Summary of key findings**

The emissions produced in the City Region are a direct result of the energy consumed; this means that emissions from electricity generated within the City Region are excluded from the analysis presented. The emissions considered are Scope 1 and Scope 2 only, this includes emissions as a direct result of fuel burnt and electricity consumed by end users. Our Region's large power stations are therefore excluded from this analysis.

The City Region consumed 64,232 GWh of energy in 2015 a decrease of 22 percent compared to 2005 levels. The level of consumption roughly equates to 48 percent of Yorkshire and Humber and 5.5 percent of England's total consumption. Consumption was roughly equal across the domestic, industrial and commercial, and transport sectors.

As would be expected given the intrinsic link between energy consumption and emissions, between 2005 and 2015 emissions also decreased by 38 percent to 16.5 million tonnes of CO<sub>2</sub>. This equates to roughly 60 percent of total emissions within the Yorkshire and Humber and 6.5 percent of total emissions in England.

The decrease in both energy consumption and emissions can be attributed in the main to increases in energy efficiency, a shift in the type of industry in the City Region and a decarbonisation of the UK electricity grid.

Over the period of the SEP (to 2036) energy consumption is forecast to increase by 13 percent (on 2015 levels) as a result of an increasing population, construction of more homes, continual growth in number of vehicles on the road network, increased mileage and more freight being carried via road.

Within the forecasts industrial and commercial energy consumption is forecasted to decrease due to a move to less energy intensive industries and a drive to increase efficiency to reduce operating costs.

In contrast to consumption emissions are forecast to decrease by 13 percent over the period to 2036. This is due to a move to less carbon intensive fuels, further electrification of processes, more efficient homes and appliances and further decarbonisation of the UK electricity grid.

While overall emissions are forecasted to decrease the transport sector is expected to reverse this trend with a 28 percent increase in emission over the period to 2036. This is likely to be caused by minimal changes to the internal combustion engine, the move back to petrol cars from diesel, and a lack of growth in the electric vehicle market.

Currently the City Region generate three times as much energy as it consumes making it a net exporter of energy. Historically this position has been as a result of the concentration of coal power stations in the City Region. While two of the three large coal power stations have recently closed down it is likely that developments on these sites coupled with the continued operation of Drax, will lead to the City Region remaining as a net exporter of energy into the future, albeit at a reduced level than historically.

## Jobs and skills

The energy sector in the City Region represents 1.5 percent of the economy (£918 million) and employs approximately 7,900 people. This is forecast to increase by 1.5 percent per year to £1.237 billion and to 10,200 people by 2036.

While contributing a small element of the City Region economy employees within the energy sector are typically higher skilled relative to the average for all industries e.g. management, professional and associate professional / technical occupations.

In the City Region, similar to the national picture, faces significant challenge around skills shortages, with skilled trades, management, professional and operative occupations all susceptible to skills shortages. In the future it is likely that the sector will have difficulties in obtaining the skills that it needs, especially where it competes with other sectors in specific areas like engineering. Brexit is also likely to have an impact on the ability of employers in recruiting the right skills due to the current significant reliance on migrant workers from the EEA.

A significant level of higher education provision directly relevant to the skills required by the energy sector is hosted in the City Region. However only a small number of total graduates go on to work in the energy sector with the majority going on to take up employment in the manufacturing and professional services sectors.

## Appendix 3 – Priority Action Areas

Priority	Action Area
Resource Efficient Business and Industry	Deliver advice and financial support to SMEs through the REF and build on the legacy of the programme through access to new finance to enable further implementation.
	Implement energy efficiency improvements across the large industrial sectors, demonstrate new and innovative technologies and share learning.
	Support innovation and growth in energy intensive industries, including technology innovation through carbon capture, utilisation and storage and energy efficiency technologies.
	Facilitate action across the energy intensive sectors within the City Region; coordinate a collaborative sector involvement in the BEIS sectoral Industrial Decarbonisation and Energy Efficiency Action Plans.
New Energy Generation	Provide a test bed for game changing, innovation technologies.
	Drive investment in distributed generation and low carbon energy projects.
	Drive investment in heat networks.
	Use the Energy Accelerator as a vehicle for project development.
	Energy innovation and supply chain development.
Energy Efficiency and Empowering Consumers	Deliver energy efficiency improvements to homes across the City Region to reduce fuel poverty and improve health.
	Develop partnership and funding models with utilities, local authorities, housing associations, community

Priority	Action Area
	energy groups and the health sector to implement energy efficiency programmes, building on the success of programmes such as Better Homes Yorkshire.
	Promote better housing standards in new development, in line with Government commitments.
Smart Grid Systems Integration	Unlock the transition to a smarter, more integrated energy economy, which balances supply and demand, capitalising on the City Region's existing sector strengths in the digital and data analytics market.
	Support the deployment of smart grid technologies across the domestic, commercial and industrial sectors, including smart meters, demand side response, energy storage and data analytics.
	Facilitate innovation through technology incubation, collaborating with local start-ups, technology developers and research institutions to access Government research and development funding and commercialise technologies.
Efficient and Integrated Transport	Promote a better, more integrated transport system, which is clean and efficient, addresses air quality issues, and promotes alternative transportation through cycling, walking and public transport.
	Support the development of clean transport technologies, including electric vehicles and ultra-low emission vehicles, hydrogen fuel cell EVs and a network of charging infrastructure.

## Appendix 4 – Project Summaries

Project	Summary
Resource Efficiency Fund 2	Extend the scope of the existing REF to reach a larger number of SMEs and widen the scope for the types of assessment provided. Pilot system-wide innovation and the circular economy.
Green City Region Web Portal	Build on the existing Business Growth Hub by expanding the energy and environmental services offered by the Hub.
Green Curricula in Apprenticeships	Incorporate good business practice around energy and water management into curricula of apprenticeships.
Advancing Industrial Energy Efficiency	Targeting of the high emission industrial sectors of the City Region with an energy efficiency innovation programme.
Industrial Waste Heat Recovery	Quick start the development of waste heat recovery infrastructure across the City Region, targeting energy from waste plants and energy intensive industries including the glass, chemicals and food and drink sectors. Also includes the equipping of retail stores with heat recovery systems connected to refrigeration units.
CCS	Deployment of new CCS installations across the City Region, supporting and building on the pilot bioenergy capture and storage project at Drax.
District Heat Networks	Continue to support the development of the six most advanced networks while developing the heat network pipeline and identifying potential funding sources to allow implementation.
H21 Implementation, Skills and Supply Chain	Continue to support the development of the H21 project led by Northern Gas Networks, retaining as far as possible the benefits of the project within the City Region.

Project	Summary
Public Estate Renewables Programme	Utilisation of the public sector estate for the installation of renewable energy generation.
Community Energy Schemes	Provide support for, and facilitate the growth of the community energy sector and community energy projects, including the investigation of a community energy fund.
Carbon Budgets and Carbon Management	Implementation of carbon budgets and carbon management plans across the City Region's partners, in line with the Government's Emissions Reduction Pledge 2020 report.
Green Bonds	Development of a green bonds business model to support the ongoing transition to renewable energy.
Improve Local Plan Housing Policies	Introduction of planning policies which go beyond Building Regulations. (Identified due to the Deregulation Act 2015 not being enacted and the new National Planning Policy Framework stating ' <i>local authorities are not restricted in their ability to require energy efficiency standards above Building Regulations</i> '.)
Promote Sustainable Design and Construction	Consideration of alternative methods of house building, including Passivhaus and off-site modular construction.
Scaling Up Better Homes Yorkshire	Widespread rollout of retrofit fabric insulation and heating measures combined with new generation for households where it is suitable.
Whole System Domestic Energy Efficiency Retrofit Demonstrator	Takes a whole village or neighbourhood approach to the deployment of 'whole-system' energy efficiency measures to achieve a high level of efficiency.
Public Sector Retrofitting	Retrofit of the public sector estate with energy efficiency measures such as energy management systems, LED lighting, motion sensors.

Project	Summary
Full Fibre Infrastructure	Support the City Region Local Full Fibre Bid as a catalyst for the implementation of a smart energy system.
Street Lighting Programmes	Accelerate LED replacement, smart lighting controls and networked solutions across local authority areas.
Solar Carports	Installation of solar PV canopies above car parking spaces, proving space efficient renewable generation.
Whole Energy System Approach Pilot	Identification of new early stage new developments in the City Region where a whole energy systems pilot could be undertaken.
Energy Storage for Council Housing Mounted Solar PV	Identification of housing blocks and estates with high density solar PV installations, and install battery storage to maximise the solar PV utility.
Smart Leeds	Innovative kick starter project aimed at delivering a large number of energy system pilot and demonstrator projects in the City Region.
Hydrogen Vehicles	Deployment of hydrogen buses on one City Region bus route, and build two hydrogen refuelling stations. Will enable the incorporation of hydrogen powered cars into corporate fleets where the fuelling stations are located.
EV Charging and Infrastructure	Deploy dedicated taxi and public EV charging points across the City Region, focusing on rapid charging technology and high demand locations.
Hyperhubs	Pilot project to demonstrate proof of concept in the City Region.
Smart Park and Ride	Targeting of two new P&Rs to include solar PV canopies, energy storage, electric buses, charging infrastructure, a grid / private wire export link.

Project	Summary
Smart Travel Evolution Programme (STEP)	Consider the extension of STEP across the City Region, monitoring and analysing real time journey information to make interventions where vehicles and traffic signals work together to improve the network.
Behaviour Change Schemes	Promotion of cycling and walking through behaviour change schemes across the City Region.



# Leeds City Region Energy Strategy and Delivery 47 Plan

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## DRAFT

# Introduction

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The energy sector is currently experiencing a number of challenges in the UK; how to provide affordable and secure energy supplies, which are critical for economic development and ensuring businesses remain competitive, while responding to the requirements to decarbonise in line with international (Paris Climate Change Agreement) and national (Climate Change Act) agreements.

The Leeds City Region has a long history of energy generation, with its energy assets historically producing a major share of the UK's energy. With this long history comes a population with significant knowledge and expertise in delivering and operating energy generation projects. These are the strengths which it will be vital to maximise in ensuring the challenges currently faced are addressed and used to the City Region's advantage.

This Strategy and Delivery Plan sets out how the Leeds City Region could begin to meet the energy ambition set out in its Strategic Economic Plan to become a resilient, zero carbon energy economy. It also sets out the ways in which the City Region can gain an economic, social and environmental advantage from the unprecedented change happening within the sector and the challenges and opportunities that this brings.

# Strengths and Challenges

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The City Region is well placed to take advantage of the opportunities that are, and will, present themselves both within and outside the energy sector. These strengths are:

- A long legacy of energy generation within the region, having provided and indeed continuing to provide a significant proportion of the country's energy needs.
- An energy sector that has productivity levels among the highest of any industry in the region and is relatively high skilled, with strong representation in management, professional and technical occupations.
- A higher education sector which hosts a significant level of provision which is directly relevant to the needs of the energy sector.
- A high level of investment by employers in apprenticeships that relate to the specific needs of the energy sector.
- A large number of manufacturing, construction and distribution businesses that have the potential to play an integral part in moving to a zero carbon economy
- Significant existing low carbon programmes such as the Resource Efficiency Fund, Better Homes, Energy Accelerator

While these strengths will be built on as part of the Strategy and Delivery Plan there are a range of challenges that need to also be addressed, including:

- An estimated 13% increase in energy demand over the next 20 years and the need to reduce CO2 emissions in the face of this and across domestic, transport and industrial sectors.
- A continued reliance on fossil fuels and low uptake of low carbon and renewable energy sources (8.8% of energy consumed currently provided by renewables).
- A high number of households (12.5%) which remain in fuel poverty and need for all homes to achieve an EPC rating of C by 2035.
- A need to ensure the region's energy intensive industries (particularly in the chemicals, food and drink, and glass sectors) remain competitive on a global scale and are retained within the region.
- A need to ensure energy prices are kept manageable for businesses and households.
- Bringing our City Region in line with global emission reduction targets could require significant carbon savings and capital investment (initial estimate of up to £50 billion) and realise the economic benefits (initial estimate could be £11 billion in GVA and create 100,000 jobs).

# Benefits

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By implementing the Strategy and Delivery Plan the City Region is likely to see a wide range of benefits that directly affect businesses and households across the region. These include:

- A reduction in emissions, both from a CO2 and air quality perspective
- Potentially lower energy costs through a decentralised and more efficient energy system.
- An increase in the number of jobs directly and indirectly related to energy, especially through bringing our City Region in line with global emission reduction targets
- An increase in the GVA of the energy sector within the City Region, which even considering current trends will grow over the next 20 years, but will accelerate if the Paris Climate Change Agreement is met.
- An ability to increase productivity, attract inward investment and talent due to lower energy costs and an increase in employment.
- Contributing to the delivery of climate change targets, including the Climate Change Act and Paris Climate Change Agreement.
- Alleviation of fuel poverty in the 12.5% of households currently classed as fuel poor.
- An increase in the security of energy supply within the City Region, relying less on imported fuel supplies

# Vision & Priorities

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## Vision:

The vision for the Strategy as set out in the Strategic Economic Plan is to **create a resilient, zero carbon economy underpinned by high quality green infrastructure** and **within the next ten years target investment and innovation to make the City Region a leading edge centre for zero carbon energy.**

## Aim:

**This strategy and delivery plan aim to accelerate action to support the development of a resilient, zero carbon economy underpinned by high quality green infrastructure.**

## 5 Priorities:

To support the vision this strategy and delivery plan will focus on five priorities:

- **Resource efficient business and industry** (including delivering advice, financial support, new improvement programmes, support for innovation and new clean tech clusters)
- **New energy generation** (including test beds for innovation, driving investment, use of the City Region's Energy Accelerator and Energy Hub)
- **Energy efficiency and empowering consumers** (large-scale energy efficiency improvement schemes, new funding models, higher housing standards)
- **Smart grid systems integration** (unlock the transition to a smarter, more integrated energy economy, deployment of smart grid technologies, facilitate innovation through technology incubation)
- **Efficient and integrated transport** (including clean, integrated systems, development of clean transport technologies and networks of ultra low emission vehicles)

# Delivery Plan

The vision and priorities will be met initially through the following proposed actions

Project	Summary
Resource Efficiency Fund 2	Extend the scope of the existing REF to reach a larger number of SMEs and widen the scope for the types of assessment provided. Pilot system-wide innovation and the circular economy.
Green City Region Web Portal	Build on the existing Business Growth Hub by expanding the energy and environmental services offered by the Hub.
Green Curricula in Apprenticeships	Incorporate good business practice around energy and water management into curricula of apprenticeships.
Advancing Industrial Energy Efficiency	Targeting of the high emission industrial sectors of the City Region with an energy efficiency innovation programme.
Industrial Waste Heat Recovery	Quick start the development of waste heat recovery infrastructure across the City Region, targeting energy from waste plants and energy intensive industries including the glass, chemicals and food and drink sectors. Also includes the equipping of retail stores with heat recovery systems connected to refrigeration units.
CCS	Deployment of new CCS installations across the City Region, supporting and building on the pilot bioenergy capture and storage project at Drax.
District Heat Networks	Continue to support the development of the six most advanced networks while developing the heat network pipeline and identifying potential funding sources to allow implementation.
H21 Implementation, Skills and Supply Chain	Continue to support the development of the H21 project led by Northern Gas Networks, retaining as far as possible the benefits of the project within the City Region.
Public Estate Renewables Programme	Utilisation of the public sector estate for the installation of renewable energy generation.
Community Energy Schemes	Provide support for, and facilitate the growth of the community energy sector and community energy projects, including the investigation of a community energy fund.
Carbon Budgets and Carbon Management	Implementation of carbon budgets and carbon management plans across the City Region's partners, in line with the Government's Emissions Reduction Pledge 2020 report.
Green Bonds	Development of a green bonds business model to support the ongoing transition to renewable energy.
Improve Local Plan Housing Policies	Introduction of planning policies which go beyond Building Regulations. (Identified due to the Deregulation Act 2015 not being enacted and the new National Planning Policy Framework stating 'local authorities are not restricted in their ability to require energy efficiency standards above Building Regulations'.)
Promote Sustainable Design and Construction	Consideration of alternative methods of house building, including Passivhaus and off-site modular construction.
Scaling Up Better Homes Yorkshire	Widespread rollout of retrofit fabric insulation and heating measures combined with new generation for households where it is suitable.
Whole System Domestic Energy Efficiency Retrofit Demonstrator	Takes a whole village or neighbourhood approach to the deployment of 'whole-system' energy efficiency measures to achieve a high level of efficiency.
Public Sector Retrofitting	Retrofit of the public sector estate with energy efficiency measures such as energy management systems, LED lighting, motion sensors.
Full Fibre Infrastructure	Support the City Region Local Full Fibre Bid as a catalyst for the implementation of a smart energy system.
Street Lighting Programmes	Accelerate LED replacement, smart lighting controls and networked solutions across local authority areas.
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Energy Storage for Council Housing Mounted Solar PV	Identification of housing blocks and estates with high density solar PV installations, and install battery storage to maximise the solar PV utility.
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Hydrogen Vehicles	Deployment of hydrogen buses on one City Region bus route, and build two hydrogen refuelling stations. Will enable the incorporation of hydrogen powered cars into corporate fleets where the fuelling stations are located.
EV Charging and Infrastructure	Deploy dedicated taxi and public EV charging points across the City Region, focusing on rapid charging technology and high demand locations.
Hyperhubs	Pilot project to demonstrate proof of concept in the City Region.
Smart Park and Ride	Targeting of two new P&Rs to include solar PV canopies, energy storage, electric buses, charging infrastructure, a grid / private wire export link.
Smart Travel Evolution Programme (STEP)	Consider the extension of STEP across the City Region, monitoring and analysing real time journey information to make interventions where vehicles and traffic signals work together to improve the network.
Behaviour Change Schemes	Promotion of cycling and walking through behaviour change schemes across the City Region.

# Next Steps

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The findings of the Strategy and initial Delivery Plan will be built on over the coming months. Key immediate activities include:

- Approval of the Strategy and Delivery Plan by the Combined Authority.
- Development of detailed work plans for the prioritised projects.
- Exploration of a City Region CO2 reduction target with Stakeholder, including the investigation of bringing our City Region in line with global emission reduction targets.
- A Leeds City Region summit in spring 2019 to explore setting a regional emission reduction target and how to meet it.
- Detailed delivery plan with potential regional carbon targets to be adopted by the end of 2019.

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**Report to:** Place Panel

**Date:** 24 October 2018

**Subject:** **Green and Blue Infrastructure Strategy and Delivery Plan**

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**Director(s):** Alan Reiss, Director of Policy, Strategy and Communications

**Author(s):** Noel Collings / Jacqui Warren

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## **1. Purpose of this report**

- 1.1. To provide the Place Panel with a report on the development of the Leeds City Region Green and Blue Infrastructure Strategy and Delivery Plan and to gain feedback on its contents.

## **2. Information**

### Background

- 2.1. This report presents the draft version of the Leeds City Region (City Region) Green and Blue Infrastructure Strategy and Delivery Plan (GBISDP) for approval and endorsement by the Panel.
- 2.2. The LEP Board provided a mandate in January 2016 to refresh the City Region approach to green infrastructure in light of the 2015 Boxing Day floods, acknowledging the beneficial effect it can have in mitigating and adapting to the impacts of flooding.
- 2.3. The LEP Board also recognised the additional wide ranging additional benefits that green infrastructure can provide e.g. improved health and wellbeing, mitigation and adaptation to the effects of climate change, increased land values.
- 2.4. The GBISDP is a named delivery plan of the Strategic Economic Plan (SEP) and is aligned with current thinking on the emerging Local Inclusive Industrial Strategy (LIIS) and policy framework for the City Region (**Appendix 1**).
- 2.5. The GBISDP was split into two elements; the strategy and the delivery plan.

## Strategy

- 2.6. The Strategy element of the GBISDP established a vision, five interconnected aims and seven priorities (**Appendix 2**).
- 2.7. Over 50 organisations from across the City Region with an interest or influence over the delivery of green infrastructure measures contributed to the development of the vision, aims and priorities.
- 2.8. The LEP Board approved the Strategy in March 2017.

## Delivery Plan

- 2.9. The development of the Delivery Plan was led by a convening partner for each priority whose role was to bring together relevant partners, collate current and planned actions, and identify future interventions.
- 2.10. Convening partners identified a long list of over 160 actions across the seven priorities ranging from those which are currently being developed to brand new interventions.
- 2.11. Prioritisation of the 160 plus actions was undertaken according to local and national strategic fit, deliverability and impact. From this process a shortlist of 12 actions have been identified for delivery as part of the Delivery Plan over the next five years:
  - **Natural flood management programme:** Coordination of the identification and delivery of the future natural flood management pipeline in the City Region.
  - **Inclusive growth integration programme:** Integration of inclusive growth principles, including Green Streets, Healthy Streets, into project appraisal processes across the Combined Authority and local authorities.
  - **Network of off-road / safe cycling and walking routes:** Programme to increase the number of off-road and / or largely safe cycling and walking routes in the City Region.
  - **Leeds City Region green infrastructure map:** Production of a City Region green infrastructure map, linking into the Leeds City Region Infrastructure Map, and helping to embed green infrastructure into new developments and infrastructure projects.
  - **Green infrastructure revenue identification and liability reduction:** Development of an approach to identify new revenue funding for the ongoing maintenance of green infrastructure (seen as a key barrier to the implementation of green infrastructure) at a local authority level.
  - **White Rose Forest plan:** Setting out how the White Rose Forest will expand and deliver on its share of the Northern Forest commitments.

- **Peatland restoration programme:** Links partners and initiatives across the City Region to map, plan, prioritise and secure funding for post-2020 peatland restoration.
- **Post-Brexit agricultural and environmental policy and support:** Agree preferred options for policy / mechanisms to provide agricultural and environmental benefits in the City Region post-Brexit, including potential devolution funding and in line with the recently published Agriculture Bill 2018.
- **Green infrastructure jobs, skills and GVA assessment:** Production of the evidence base relating to jobs, skills (including shortages) and GVA of the green infrastructure sector in the City Region. Will also identify future potential opportunities relating to green infrastructure.
- **Green infrastructure skills programme:** Development of opportunities for providing and developing skills within the green infrastructure sector in the City Region.
- **Green infrastructure planning policy consistency:** Exploration of how planning policies and guidance on green infrastructure could be more consistent across the City Region.
- **Green infrastructure resource targeting:** Development of mechanisms that allow resources for green infrastructure improvements to be focussed on areas of greatest need.

#### Project development, coordination and delivery

- 2.12. During consultation with partners on the shortlist of actions it became obvious that there is a lack of resource within partner organisation to fully commit to their delivery.
- 2.13. Despite some achievements by partners a similar issue was experienced in attempting to deliver the previous Green Infrastructure Strategy (produced in 2010) in the City Region.
- 2.14. To mitigate the lack of resources to deliver within partner organisations a proposal to secure a shared resource is being explored.
- 2.15. Monitoring of progress will be through the Green Economy Panel via its major projects update provided on a quarterly basis. A more detailed review of progress will be undertaken after two years.

#### Next steps

- 2.16. The following table highlights the next steps for the GBISDP.

Action	Timescale
Approval of the GBISDP from the GEP, LEP and Combined Authority	October – End of December 2018
Develop and gain commitment for a shared delivery resource	End of December 2018
Commence work on the Delivery Plan's 12 prioritised projects	April 2019

### **3. Financial implications**

- 3.1. There will be financial implications for the Combined Authority of both contributing to a shared resource and delivering the projects identified. Further work will be undertaken to understand the scale of the financial ask.

### **4. Legal implications**

- 4.1. No legal and compliance implications have been identified.

### **5. Staffing implications**

- 5.1. There could be potential staffing implications which emerge out of the exploration of a shared resource. Further work will be undertaken to understand what staffing implications could arise.

### **6. External consultees**

- 6.1. Over 50 organisations have been involved in the development of the GISDP, including Yorkshire Water, Environment Agency, Forestry Commission, Natural England and local authorities.

### **7. Recommendations**

- 7.1. That the contents of the Green and Blue Infrastructure Strategy and Delivery Plan be noted and feedback provided.

### **8. Background documents**

- 8.1. None.

### **9. Appendices**

Appendix 1 – Contribution to achieving the key challenges of the LIIS

Appendix 2 – Green and blue infrastructure vision, aims and priorities

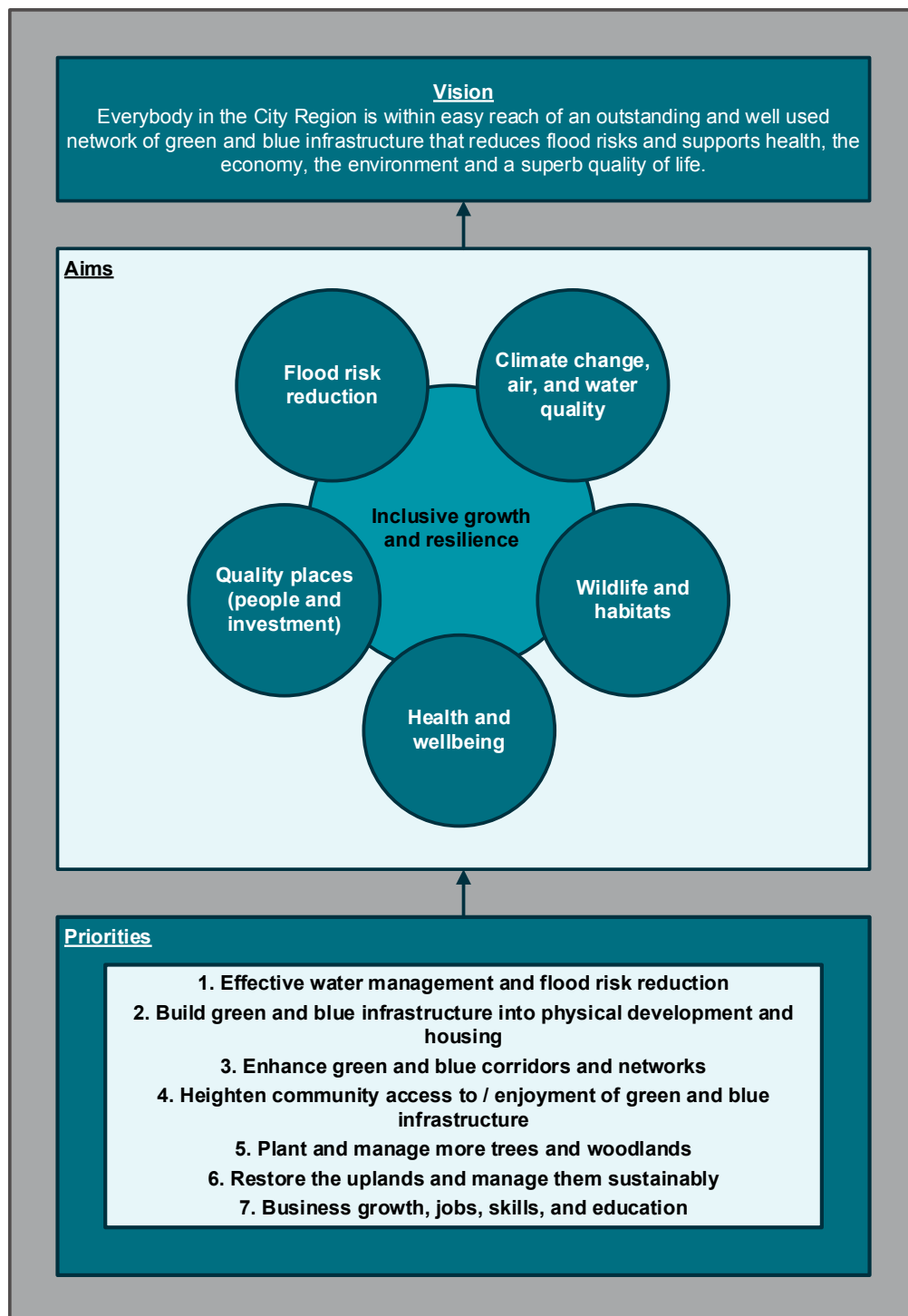
## Appendix 1 – Contribution to achieving the key challenges of the LIIS

Key challenges for the City Region	How can the Green Infrastructure Strategy and Delivery Plan help to tackle these?
Productivity gap is increasing	<p>By supporting the key drivers of productivity including skills, innovation, investment and enterprise by creating new business and upskilling opportunities.</p> <p>By enhancing the City Region's attractiveness and profile by raising the quality of developments and town / city centres, and improving an accessible green and blue infrastructure network.</p> <p>By providing the environment that enables businesses to attract talent and investment.</p>
Innovation and research and development are very low	<p>By connecting green and blue infrastructure expertise in universities and other institutions to business growth and the development of key projects e.g. energy, planning, engineering, construction.</p>
Living standards have stalled	<p>By boosting quality of place, leisure and amenity aspects of quality of life and living standards.</p> <p>By encouraging high quality development, reducing flood risk on businesses, and supporting business and jobs growth.</p>
Stubborn deprivation exists	<p>By prioritising access to, and improvement of, green and blue infrastructure in areas of deprivation and poor health.</p> <p>By creating opportunities for work experience, employment and apprenticeships.</p> <p>By improving air quality, mental health and physical activity.</p>

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## Appendix 2 – Green infrastructure vision, aims and priorities



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# Green & Blue Infrastructure Strategy and Delivery Plan

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## DRAFT

# Introduction

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This Strategy and Delivery Plan is about how the City Region builds on its green and blue infrastructure strengths and ensures it is one of its defining characteristics.

The Leeds City Region Strategic Economic Plan (SEP) sets out the ambition to become a resilient, zero carbon energy economy underpinned by high quality green infrastructure.

Headline initiatives related to green and blue infrastructure set out in the SEP are:

- Make climate change adaptation and high quality green infrastructure integral to improving the City Region economy and its spatial priority areas.
- Develop an integrated flood risk reduction programme, incorporating flood defences, green infrastructure and resilient development.

# Challenges & Strengths of GBI in LCR

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## Strengths

- Unique in England in having large urban areas in close proximity to a high quality natural environment.
- High number of natural designations ranging from the Yorkshire Dales National Park and Nidderdale Area of Outstanding Beauty to Sites of Special Scientific Interest and Local Wildlife Sites.
- Strong green infrastructure sector with interest ranging from large national organisations to small community groups.
- Excellent cycling and walking provision.

## Challenges

- Over 63,000 residential properties and more than 27,000 non-residential properties have some degree of flood risk.
- 7,385 residential and 4,698 non-residential properties are at a high risk of flooding.
- Less than 17 percent of City Region's blanket bog peatlands are in good condition.
- Tree cover is lower than the national average of 10 percent (likely to be around 7 percent).
- Areas of deprivation with poor access to green space.
- Long-term uncertainty over maintenance of, and payment for, green infrastructure assets.
- Poor integration of green infrastructure into new developments.
- Significant issues related to physical and mental health.
- Extent of current green infrastructure provision in the City Region is unknown.
- Uncertainty over agricultural and environmental policy and support post Brexit and effect it will have on businesses across the City Region.
- Post 2020 support for peatland restoration once EU funding is withdrawn.
- Integration of green infrastructure considerations into business cases and conventional economic appraisals.
- Size of the green infrastructure sector in terms of GVA and people employed is unknown.

# Benefits

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**Green and blue infrastructure is important because it has the ability to deliver the following benefits:**

- Reduced flood risk across the City Region.
- Reduced carbon emissions and improved carbon storage potential.
- Reduced peak river flow rates and storm flows.
- Reduced economic damage of flooding.
- Increased productivity.
- Attracts inward investment through a green and pleasant environment.
- Retention of talent.
- Improved air quality.
- Reduced health inequalities.
- Increased physical activity leading to lower obesity levels and reductions in serious diseases.
- Improved mental health.
- Ability to bring communities together.
- Increased property values.

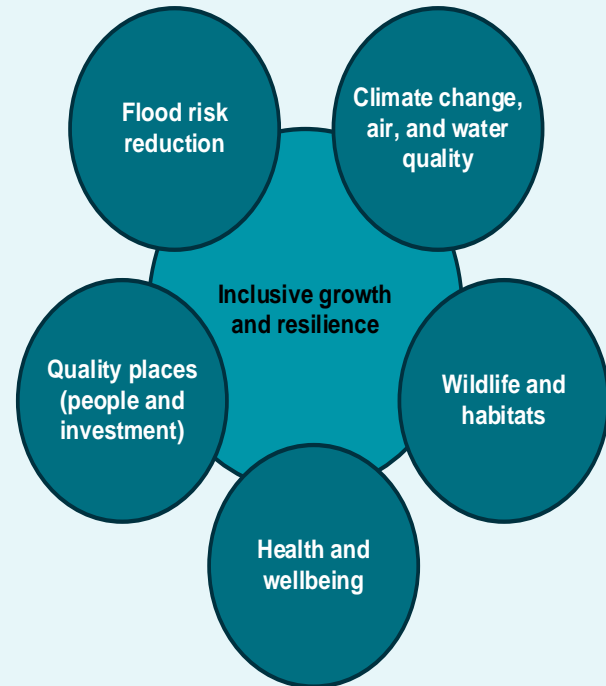
# Aims & Rationale

This Strategy and Delivery Plan has the following vision and aims.

## Vision

Everybody in the City Region is within easy reach of an outstanding and well used network of green and blue infrastructure that reduces flood risks and supports health, the economy, the environment and a superb quality of life.

## Aims





# Priorities

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And will be delivered across the seven priorities outlined below.

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## Priorities

1. Effective water management and flood risk reduction
2. Build green and blue infrastructure into physical development and housing
3. Enhance green and blue corridors and networks
4. Heighten community access to / enjoyment of green and blue infrastructure
5. Plant and manage more trees and woodlands
6. Restore the uplands and manage them sustainably
7. Business growth, jobs, skills, and education

# Delivery Plan Actions

The vision and priorities will be met through the following proposed actions

Project	Description
<b>Leeds City Region Natural Flood Management Programme</b>	Programme coordinating the identification and delivery of the future natural flood management pipeline in the City Region.  Programme will also seek to collate data from existing natural flood management schemes with the view to building the evidence base to ultimately allow natural flood management measures to be used for Flood Grant in Aid funds.
<b>Inclusive Growth Integration Programme</b>	Programme to integrate inclusive growth principles e.g. green infrastructure, healthy streets, health and wellbeing, into project appraisal processes e.g. Combined Authority PAT process.
<b>Network of off road / safe cycling and walking routes</b>	Programme to increase the number of off road and / or largely safe cycling and walking routes in the City Region.  Programme will link into the ongoing work to develop Local Cycling and Walking Implementation Plans.
<b>Leeds City Region Green Infrastructure Map</b>	Production of a City Region green infrastructure map, linking into the Leeds City Region Infrastructure Map.
<b>Green infrastructure revenue identification and liability reduction</b>	Development of an approach to identify new revenue funding for the ongoing maintenance of green infrastructure (seen as a key barrier to the implementation of green infrastructure).
<b>White Rose Forest Plan</b>	Setting out how the White Rose Forest will expand and deliver on its share of the Northern Forest commitments.
<b>Leeds City Region Peatland Restoration Programme</b>	Programme to link partners and initiatives across the City Region to map, plan, prioritise and secure funding for post 2020 peatland restoration.
<b>Post Brexit agricultural and environmental policy and support</b>	Agree preferred options for policy / mechanisms to provide agricultural and environmental benefits in the City Region post Brexit, including lobbying of government and devolution.
<b>Green infrastructure jobs, skills and GVA assessment</b>	Production of the evidence base relating to jobs, skills (including shortages) and GVA of the green infrastructure sector in the City Region.
<b>Leeds City Region Green Infrastructure Skills Programme</b>	Programme to develop opportunities for providing and developing skills within the green infrastructure sector in the Leeds City Region. Follows the outputs of the jobs, skills and GVA assessment.
<b>Green infrastructure planning policy consistency</b>	Exploration of how planning policies and guidance could be more consistent across the City Region.
<b>Green infrastructure resource targeting</b>	Development of mechanisms that allow resources for green infrastructure improvements to be focussed on areas of greatest need e.g. areas of poor health and wellbeing, green infrastructure deficient areas.

# Next Steps

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The findings of the Strategy and Delivery Plan will be built on over the coming months. Key activities include:

- Approval of the Strategy and Delivery Plan by the Combined Authority.
- Development of detailed work plans for the prioritised projects.
- Develop and gain commitment for a shared delivery resource .
- Commencement of action delivery.

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**Report to:** Place Panel

**Date:** 24 October 2018

**Subject:** **Statement of Common Ground and Strategic Planning Review**

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**Director(s):** Alan Reiss, Director of Policy, Strategy and Communications

**Author(s):** Michael Long

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## **1. Purpose of this report**

- 1.1 To update and seek endorsement from the Place Panel on the development of the Statement of Common Ground and an updated version of the Leeds City Region Strategic Planning Review recommendations (originally endorsed by West Yorkshire Combined Authority in September 2015).
- 1.2 Subject to any changes, recommend that the Place Panel endorses and recommends to the Combined Authority that the Leeds City Region Statement of Common Ground (SoCG) and Planning Review be approved.

## **2. Information**

### **West Yorkshire Combined Authority's Role in Planning**

- 1.3 The West Yorkshire Combined Authority is not a strategic or local planning authority, it therefore has no statutory responsibilities relating to planning. However the Leeds City Region Local Planning Authorities are committed to partnership working to ensure a joined-up approach to spatial planning including tackling cross-boundary issues and agreeing strategic priorities. The West Yorkshire Combined Authority supports and facilitates some of this activity.

### **Duty to Co-operates (DtC)**

- 1.4 The DtC, introduced through the Localism Act 2011, was designed to reflect that strategic cross-boundary planning matters can be most effectively tackled when local planning authorities work together. This legal test, requiring local authorities to engage constructively, actively and on an ongoing basis with one another to effectively deal with strategic, cross-boundary matters, is now a fundamental part of the plan-making process.

### **The Leeds City Region Statement of Common Ground (SoCG)**

- 1.5 The SoCG will play a significant role in plan-making in satisfying the DtC for planning authorities.
- 1.6 Ministry of Housing, Communities and Local Government (MHCLG) have set out in the updated National Planning Policy Framework (NPPF) that all local planning authorities are required to produce a SoCG.
- 1.7 MHCLG requires that a SoCG has to be produced to support more effective joint working where planning issues need to be addressed by more than one local planning authority. The objectives of the policy are to:
- a) Increase certainty and transparency, earlier on in the plan-making process, on where effective co-operation is and is not happening;
  - b) encourage all local planning authorities, regardless of their stage in plan-making, to co-operate effectively and seek agreement on strategic cross-boundary matters, including planning for the wider area's housing need; and
  - c) help local planning authorities demonstrate evidence of co-operation by setting clearer and more consistent expectations as to how co-operation in plan-making should be approached and documented.
- 1.8 The Planning Advisory Services (PAS) has provided support in the development of the SoCG and the document has been endorsed by Leeds City Region Heads of Planning and Directors of Development.
- 1.9 Place Panel members are invited to provide comments on the SoCG and to endorse the document (subject to any changes) to be presented to the Combined Authority.

### **The Leeds City Region Strategic Planning Review**

- 1.10 The Combined Authority previously requested that options on the potential roles and requirements of both the Combined Authority and the LEP in respect of the Duty to Cooperate and strategic planning. The Strategic Planning Review was undertaken in response to this request.
- 1.11 The Planning Review concluded in September 2015, the output of which was a set of agreed recommendations. These recommendations were endorsed by Planning Portfolios Board and approved by the Combined Authority.
- 1.12 The recommendations agreed in 2015 have now been updated to reflect changing governance arrangements and to reflect progress made relating to cross-boundary working since 2015. The changes have been endorsed by Leeds City Region Heads of Planning and Directors of Development.

### **Planning Review Key Changes**

1.13 There are now 35 recommendations, reduced from 36 that were approved by the Combined Authority in September 2015. The following recommendations have been removed:

- Further consideration be given with local authority partners to the opportunities and benefits of more formalised arrangements e.g. West Yorkshire Combined Authority becoming a statutory consultee on major planning applications. – **This is no longer being progressed**
- West Yorkshire Combined Authority officers will ensure internal processes are in place to coordinate and align planning application responses across economic and transport, as required. – **This is now established with joint planning application and local plan consultation responses**
- Keep under review the Leeds City Region Interim Strategy Statement (2011). – **this has been superseded by the Statement of Common Ground / Statement of Cooperation work**

1.14 Three recommendations have been amended significantly (relating to the Statement of Common Ground and Infrastructure Investment Framework):

- 2) The West Yorkshire Combined Authority and the LEP to apply the high level principles of the emerging Statement of Common Ground and Statement of Cooperation in preparing strategic plans.
- 28) A commitment by all partner councils to the use of the Leeds City Region Infrastructure Map (online tool) and to keep the data layers up to date, to be coordinated by the West Yorkshire Combined Authority. This tool illustrates the alignment between Local Plan employment and housing growth opportunities and committed infrastructure investments.
- 29) To continue to prepare sub-regional, non-statutory, joint evidence and strategies that reflect emerging local plans across the city region (for example the Leeds City Region Connectivity Study and joint work on infrastructure planning).

1.15 Two recommendations have been added (in response to the Heads of Planning feedback):

- 30) The West Yorkshire Combined Authority will work with partner councils to ensure alignment of Local Plan spatial priorities with strategic spatial priorities and strategic infrastructure investment decisions.
- 31) The West Yorkshire Combined Authority will review the existing processes in place including the Assurance Framework to identify any issues and opportunities in achieving greater alignment between development management approvals and the funding of strategic transport infrastructure (including consideration of the timely funding of required infrastructure).

- 1.16 Place Panel members are invited to provide comments on the Leeds City Region Planning Review recommendations and to endorse the document (subject to any changes) to be presented to the Combined Authority.

### **3. Financial Implications**

- 1.17 There are no financial implications directly arising from this report.

### **4. Legal Implications**

- 1.18 There are no legal implications directly arising from this report.

### **5. Staffing Implications**

- 1.19 There are no staffing implications directly arising from this report.

### **6. External Consultees**

- 1.20 No external public consultations have been undertaken. Leeds City Region Partner Council's have been consulted as part of the drafting of this document.

### **7. Recommendations**

- 1.21 To note the contents of the report.
- 1.22 To recommend that the Place Panel endorses the Leeds City Region Statement of Common Ground (SoCG) and recommends to the Combined Authority that it be approved.
- 1.23 To recommend that the Place Panel endorses the Leeds City Region Strategic Planning Review and recommends to the Combined Authority that it be approved.

### **8. Background Documents**

- 1.24 None.

### **9. Appendices**

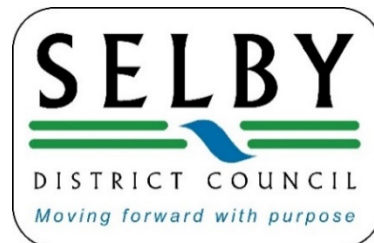
Appendix 1 – The Leeds City Region Statement of Common Ground

Appendix 2 – Leeds City Region Strategic Planning Review  
Recommendations Including Tracked Changes (Updated 2018)

# Leeds City Region Statement of Common Ground

August 2018





## 1.0 Introduction

- 1.1 The Leeds City Region partner councils have prepared this Statement of Common Ground in response to the requirement as set out in the revised National Planning Policy Framework (NPPF) published on 24 July 2018.
- 1.2 The approach set out in this Statement of Common Ground is in accordance with the requirements within the Government's Planning Practice Guidance.

## 2.0 Geographical Area

- 2.1 It has been jointly determined that this Statement of Common Ground will cover the geographical area of the Leeds City Region. The justification for the choice of this geography includes:
  - The existence of governance frameworks which support the Leeds City Region, including the Leeds City Region Local Enterprise Partnership (LEP), West Yorkshire Combined Authority and associated Panels.
  - The existence of a comprehensive evidence base and a shared policy position on economic growth as set out in the Strategic Economic Plan (SEP) based on a Leeds City Region geography.
  - The existence of well-established, common approaches and tools used by authority partners in the Leeds City Region to address duty-to-cooperate requirements, (as set out in the Leeds City Region Statement of Cooperation for Local Planning (Revised 2018)).
- 2.2 The constituent members of the Leeds City Region are 'parties' responsible for developing and maintaining the Statement of Common Ground.

### Parties

Barnsley Metropolitan Borough Council  
City of Bradford Metropolitan District Council  
The Borough Council of Calderdale  
Craven District Council  
Harrogate Borough Council  
The Council of the Borough of Kirklees  
Leeds City Council  
Selby District Council  
The Council of the City of Wakefield  
City of York Council  
West Yorkshire Combined Authority  
North Yorkshire County Council

Figure 1 – Leeds City Region Statement of Common Ground Administrative Areas



### 3.0 Governance Process

- 3.1 This Statement of Common Ground will be approved and kept under review by the parties as listed in Section 2.2 of the Statement.
- 3.2 The West Yorkshire Combined Authority Place Panel provides oversight on joint-working on planning matters, all Leeds City Region partner councils are represented on this panel. The functions of the Place Panel include evidencing compliance with the statutory duty to cooperate in relation to planning of sustainable development.
- 3.3 The Leeds City Region Statement of Cooperation for Local Planning (Revised 2018) sets out the cooperation process in the Leeds City Region.

### 4.0 Monitoring and Review

- 4.1 This Statement of Common Ground will be kept under review and maintained to reflect the most up-to-date and readily available information.

- 4.2 When updating this Statement the adoption of neighbouring, or overlapping, statements of common ground covering other geographical areas will be reflected.

## 5.0 Leeds City Region Joint Working on Planning Matters

- 5.1 As a polycentric city region there are centres of different economic strength in the Leeds City Region including Barnsley, Bradford, Halifax, Harrogate, Huddersfield, Selby, Skipton, Wakefield and York which surround the economic core of Leeds.
- 5.2 Interdependencies and commuting movements are complex and have resulted in a strong history of collaboration on spatial planning issues across the Leeds City Region. The polycentricity of the sub region has driven patterns of growth and our collective approach to planning. Our approach is to prepare complementary local plans that collectively reflect a shared ambition for inclusive and sustainable growth.
- 5.3 An interactive infrastructure map has been prepared in partnership with all Leeds City Region partner councils for the purposes of sharing spatial information on infrastructure and planned growth. The map provides a collective position on current (or emerging) local plan growth and spatial priority areas. It can also be used to identify / illustrate cross boundary matters and to consider infrastructure needs and inter-relationships between infrastructure types.
- 5.4 Collaboration on planning matters results in better planning outcomes and is undertaken between partner councils in the Leeds City Region for a number of reasons, including:
- The main functional trends and drivers for change that affect places operate at a spatial scale above local authority level. Housing markets, commercial property markets, labour markets, business agglomeration effects and supply chains, travel to work areas, utilities networks and water catchments for example do not stop at local authority boundaries. In the context of the Duty to Cooperate, understanding these greater-than-local trends and engaging with partners to identify and resolve issues is essential.
  - There is a collective interest across partner councils in the success of the most strategically important places of growth, regeneration and change, including growth corridors, that will drive the city region's economy. Local policy development cannot be undertaken in isolation, partner councils within the Leeds City Region are actively engaged in identifying and promoting / delivering strategic priorities.
  - Planning policy at a local authority level relies, to some extent, on an evidence base and technical work developed across local authority boundaries because the matters being considered have cross boundary implications. Examples of this include economic forecasts, population and household projections, analysis of opportunities and constraints relating to infrastructure, supply and demand for minerals and data analysis on waste arisings. All of these areas of policy will benefit from technical work based on a geography that is wider than the local authority level.

## 6.0 Planning for Housing in the Leeds City Region

- 6.1 The unique geography of the Leeds City Region determines that the partner councils have a close, but not dependent, relationship on each other for accommodating housing need.
- 6.2 The existing and emerging suite of Local Plans set out the approach to meeting local housing need. In development of these plans partner councils consider what the most sustainable local patterns of development are, undertaking local green belt reviews where necessary.
- 6.3 There are specific settlements and areas of open countryside where cross-boundary cooperation on the most effective and sustainable patterns of development are required. These areas are an ongoing focus for detailed Duty to Cooperate work on a bilateral basis between partner councils.
- 6.4 With regard to housing need all Leeds City Region Local Planning Authorities are planning for their own need within their own Local Authority boundaries. For the avoidance of doubt, based on current plan targets (some draft) there is no housing shortfall or distribution of unmet need required.
- 6.5 Collective housing need for the Leeds City Region:
  - 11,314 dwellings per annum (dpa) (local assessment of housing need as at September 2017)
  - 10,777 dpa (national assessment of housing need – standard formula as at September 2017)

Cumulative housing targets for the Leeds City Region:

- 13,611 dpa (Local Plan targets at March 2018 – some draft)

Refer to Appendix 1 for full local authority breakdown of housing need figures and targets.

## 7.0 Matters on Which Parties Agree

- 7.1 The following have been identified as matters on which the parties agree relating to the strategic matters of Inclusive Growth, Housing, Green belt, Employment, Transport, Minerals and Waste and Green and Blue Infrastructure.

### Inclusive Growth

Parties agree to:

- 1) maintain progress on local plans in line with indicative timetables to ensure we are collectively and proactively planning for inclusive / sustainable growth.
- 2) work towards alignment of local plan timescales recognising the benefits of alignment for cross-boundary working.
- 3) maintain and strengthen the existing robust and proportionate evidence base to give a clear understanding of economic forecasts, housing needs, infrastructure capacity constraints and opportunities and environmental constraints and characteristics.
- 4) take account of the Leeds City Region and York, North Yorkshire and East Riding Strategic Economic Plans and the emerging Leeds City Region Local Inclusive Industrial Strategy and supporting Policy Framework in preparing local plans.
- 5) take account of economic forecasts from the Regional Econometric Model (REM) in undertaking modelling for local plans.
- 6) ensure that local plans drive transformation of economic, environmental and social conditions in the seven urban growth centres of Bradford, Halifax, Huddersfield, Leeds (including the South Bank), Wakefield, Barnsley and York, (as Spatial Priority Areas (SPAs) identified in the Leeds City Region SEP) including spreading the benefits of continued growth of the Leeds economy as the City Region's economic centre.

### Housing

Parties agree to:

- 7) plan for 13,000 additional homes per year in the Leeds City Region up until 2031 as stated in the Leeds City Region SEP.
- 8) include the calculation of housing need figures based upon the Government's finalised methodology for calculating local housing need<sup>1</sup>, taking account of economic uplift / market conditions as necessary in preparation of local plans.
- 9) to plan for their own need within their own Local Authority boundaries taking account of housing market geographies as detailed in the shared evidence report 'Leeds City Region Housing Market Areas' (CURDS July 2016), as updated by local strategic housing market assessments.
- 10) use the plan making system to maximise delivery of affordable housing.

<sup>1</sup> with the exception of local planning authorities submitting local plans for examination prior to 24<sup>th</sup> January 2019 (i.e. the revised NPPF transitional period).



- 11) explore the opportunity to improve the quality of new housing through development plan policy reflecting an ambition to drive consistent, high quality design standards across the Leeds City Region.
- 12) ensure that local plans drive housing delivery in the six housing growth areas of Bradford-Shipley Canal Road corridor, Castleford Growth Zone, East Leeds Extension, North Kirklees Growth Zone and Wakefield City Fields, plus York Central (as SPAs identified in the Leeds City Region SEP).

### **Green belt**

Parties agree to:

- 13) undertake local reviews of green belt as required in preparing local plans.

### **Employment**

Parties agree to:

- 14) plan for employment growth of 35,700 net additional jobs above baseline job growth projections to 2036 in the Leeds City Region as a shared ambition identified in the Leeds City Region SEP.
- 15) ensure that local plans drive employment growth in the 16 employment growth areas as identified in the Leeds City Region SEP. These include mixed use sites and the Enterprise Zones (EZs) of York, Leeds (Phase 1 Leeds City Region EZ) and the 10 sites across the five West Yorkshire districts which are located along key arterial routes of M1, M62 and M606 corridors (Phase 2 Leeds City Region EZ).

### **Transport**

Parties agree to:

- 16) support the delivery of objectives and targets in the emerging Transport for the North Strategic Transport Plan; West Yorkshire Transport Strategy 2040; North Yorkshire Local Transport Plan (2016-2045), Leeds City Region HS2 Growth Strategy (2018), West Yorkshire Low Emissions Strategy (2016 – 2021) emerging Sheffield City Region Transport Strategy (2018-2040), emerging West Yorkshire Rail Strategy (2018) and emerging Leeds City Region Connectivity Strategy.
- 17) support the safeguarding and delivery of critical strategic routes and collaborate across boundaries (including beyond the Leeds City Region) to make best use of inter-regional road, rail and water transport networks including for the purposes of freight movements and to enable use of the most sustainable modes.
- 18) plan for significant transport infrastructure in the Leeds City Region.
- 19) align funding opportunities to deliver strategic growth objectives to ensure that development plans are deliverable; with a particular focus on SPAs as identified in the Leeds City Region SEP and where significant growth is identified in emerging local plans.

- 20) maintain support for strategic transport infrastructure that directly underpins housing and employment growth, particularly where this enables allocations to be fully developed contributing to the supply of new homes and/or jobs.

### **Minerals and Waste**

Parties agree to:

- 21) sharing data / information both within and beyond the Leeds City Region on minerals and waste matters and to maintaining a shared, proportional evidence base including keeping up-to-date the West Yorkshire Waste Model (for relevant partner councils), undertaking regular waste capacity gap analysis and jointly preparing and aligning Local Aggregate Assessments (LAAs) on an annual basis.
- 22) review a joint position on safeguarding of wharves and rail sidings.

### **Green and Blue Infrastructure:**

Parties agree to:

- 23) reflect the commitments in the emerging Leeds City Region Green and Blue Infrastructure Strategy and Delivery Plan in local plans, supporting shared ambitions to improve green and blue infrastructure (particularly in areas of poor health and deprivation), to plan for water management on a catchment wide basis, including promoting natural flood management and to address the challenges presented by climate change.



8.0 Signatures

SIGNED by

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for and on behalf of the City of  
Bradford Metropolitan District  
Council

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Signature  
.....  
Title

SIGNED by

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for and on behalf of the Borough  
Council of Calderdale

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Signature  
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SIGNED by

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for and on behalf of the Council of  
the Borough of Kirklees

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Signature  
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SIGNED by

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for and on behalf of Leeds City  
Council

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SIGNED by

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for and on behalf of the Council of  
the City of Wakefield

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Signature  
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SIGNED by

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for and on behalf of West Yorkshire  
Combined Authority

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Signature  
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**SIGNED by**

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**for and on behalf of City of York  
Council**

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**Signature**

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**SIGNED by**

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**for and on behalf Barnsley  
Metropolitan Borough Council**

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**for and on behalf Harrogate  
Borough Council**

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**for and on behalf Selby District  
Council**

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**for and on behalf Craven District  
Council**

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**for and on behalf of North Yorkshire  
County Council**

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**Signature**

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**Title**

## Appendix 1 – Leeds City Region Partner Councils Housing Requirements (as of March 2018)

<b>Authority</b>	<b>Plan Requirement / Housing Need</b>  (for illustration purposes only - July 2017)	<b>Local Plan Requirement</b>  (dwellings per annum) (March 2018 Update)	<b>Notes on March 2018 Local Plan Requirement Update</b>	<b>Local assessment of housing need, based on most recent publically available document</b>  (dwellings per annum) (source: DCLG, 14.9.17)	<b>Indicative assessment of housing need based on proposed formula, 2016 to 2026</b>  (dwellings per annum) (source: DCLG, 14.9.17)
Barnsley	1,100	1,134	Local Plan Submission (Stage 4 Work arising from Inspector's interim findings) 21,546 over the period 2014-2033	967 - 1389	898
Bradford	2,476	2,476	Core Strategy Adopted (July 2017) 42,100 over period 2013-2030	2,200	1,663
Calderdale	1,038	1,125	Local Plan Initial Draft - Consultation (July 2017) (946 dpa Annual Target excludes shortfall). Period 2017-2032	946 – 1,169	840
Craven	2012-2032 – 256 pa (5,120 over period)	257	Local Plan Publication Draft (Jan 2018) - 257 is the full Craven District, 230 is the requirement for the Plan area (excl. YDNP) Period 2012-2032	214	151

Harrogate	Uplifted to 610	669	Local Plan Publication Consultation (Jan 2018) 14,049 over period 2014-2035	669	395
Kirklees	1,630 (2013-2031)	1,730	Publication Draft Local Plan (Nov 2016) 1,730 houses required over period 2013-2031 (18 years, 31,140 in total). Local Plan allocates 21,324 over the plan period, after taking into account existing permissions, windfall etc.	1,730	1,707
Leeds	If the figures are reduced to 55,000 from 70,000 the change would be: 2,891 to 2016/17 then 3,700 thereafter (to 2028)	3,247	Core Strategy Selective Review - Consultation (Feb 2018): 51,952, Removes phasing, plan period 2017-2033.	3,660	2,649
Selby	450	450	Selby Local Plan (Oct 2013). 2015 SHMA states a housing need of 431, but an update to this is currently being updated	450	371
Wakefield	1,600 (plus 320 a year 2008-17)	1,600	No Change	1,524	1,033

York	841	923	Local Plan Publication - Consultation (Feb 2018): ( <b>867</b> dpa Annual Target excludes shortfall of <b>56</b> dpa). Period 2017-2033	867	1,070
<b>Total</b>	<b>12,902</b> (excl. Wakefield Growth Point, assumes 2,891 for Leeds)	<b>13,611</b>		<b>11,314</b>	<b>10,777</b>

<b>Leeds City Region SEP Scenario</b>	10,239 – 12,948 (mid-point 12,038)	Based on economic growth scenario Jobs-led (REM) EA2 (see paragraph 3.8). This scenario provides a useful starting point in establishing the general scale of growth across the City Region; however the economic scenario for the City Region does not constitute Objectively Assessed Need.
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## **Find out more**

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All information correct at time of print (October 18)

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## Leeds City Region Planning Review Recommendations (agreed September 2015 – revised draft June 2018)

### Key to Track Changes

**Highlighted yellow:** New Recommendations

**Red Text:** Amendments to existing Issue/Recommendation

~~Strikethrough text:~~ Deleted Text

Acronyms have been replaced with full names throughout.

WORKSTREAM	ISSUE	DRAFT RECOMMENDATIONS
1. The West Yorkshire Combined Authority / Leeds City Region Enterprise Partnership (the LEP) Compliance with the Duty	The Duty applies in principle to the West Yorkshire Combined Authority in preparation of strategic plans for example the Transport Strategy, Strategic Economic Plan (SEP), emerging Rail Development Strategy and Local Inclusive Industrial Strategy. <del>There is a lack of clarity currently on how this applies and with the changing organisational arrangements whether consultation arrangements relating to the preparation of strategic plans is sufficient.</del>	<ol style="list-style-type: none"> <li>1. The West Yorkshire Combined Authority and the LEP to continue to follow current guidance in preparation of strategic plans (e.g. SEP and West Yorkshire Transport Strategy) – no change to current arrangements.</li> <li>2. The West Yorkshire Combined Authority and the LEP to apply the high level principles of the <b>emerging Statement of Common Ground and Statement of Cooperation</b> in preparing strategic plans.</li> <li>3. Items to be included on the agenda of the <b>Combined Authority Place Panel (Leeds City Region political representation)</b> <del>Planning Portfolios Board</del> to provide updates on key areas of activity relating to strategic transport <b>activity as required.</b> <del>and the West Yorkshire + York Transport Portfolio Advisory Group.</del></li> <li>4. <del>West Yorkshire + York Transport Portfolio Advisory Group</del> <b>Transport Committee</b> and North Yorkshire Planning and Transport Members Board to be provided with key updates on relevant strategic activity of the <b>West Yorkshire Combined Authority Place Panel</b> <del>Leeds City Region Planning Portfolios Board</del> to ensure cross-policy links are identified.</li> <li>5. Joint workshops with both planning and transport portfolios holders in attendance will be undertaken as required on specific topics.</li> </ol>
2. The West Yorkshire Combined Authority / the LEP Involvement with Planning Applications	The West Yorkshire Combined Authority and the LEP are not statutory consultees on planning applications but are prescribed bodies. <del>In the context of changing</del>	<ol style="list-style-type: none"> <li>6. All applications to be determined by Local Planning Authority (LPA) or planning inspectorate - no change to current arrangements proposed.</li> <li>7. West Yorkshire Combined Authority to continue to provide consultation responses on planning applications relating to transport matters to West Yorkshire partner councils; responses will provide comments and practical</li> </ol>



92	<p>organisational arrangements there is a need to <b>These recommendations</b> clarify the role of the West Yorkshire Combined Authority and the LEP in providing consultation responses on both local and strategic applications on transport matters and economic development matters.</p>	<p>guidance (including recommendations relating to planning gain) to ensure that development proposals are aligned and contribute to meeting the objectives of the West Yorkshire Transport Strategy and LPAs transport policies. Responses to other Leeds City Region authorities will be provided where the development would have an impact on West Yorkshire. <b>A review of associated processes and how to prioritise this activity to be undertaken by the Combined Authority.</b></p> <p>8. The West Yorkshire Combined Authority to provide consultation responses on planning applications relating to economic development matters (all Leeds City Region authorities) - providing an assessment of alignment with the SEP<sup>1</sup>, West Yorkshire Combined Authority and the LEP investments or policy positions. This will only be to LPAs and on an exceptions basis such as by the request of LPAs on applications of sub-regional significance and / or where they relate to specific schemes which the West Yorkshire Combined Authority / the LEP have an interest; for example schemes which are part of the Leeds City Region project pipeline for investment.</p> <p><del>9. Further consideration be given with local authority partners to the opportunities and benefits of more formalised arrangements e.g. WYCA becoming a statutory consultee on major planning applications.</del></p> <p>9. The LEP will not provide consultation responses or letters of support on planning applications in order to maintain independence from the development management process and ensure there are no conflicts of interest. As noted in the recommendation above, the CA will provide responses in relation to the SEP as the accountable body for the LEP.</p> <p><del>11. WYCA officers will ensure internal processes are in place to coordinate and align planning application responses across economic and transport, as required.</del></p>
3. The West Yorkshire Combined Authority / the LEP input into Local Plans	<p>The West Yorkshire Combined Authority and the LEP are not statutory consultees on local plans but are prescribed bodies. <del>In the context of changing organisational arrangements</del></p>	<p>10. The West Yorkshire Combined Authority to engage in local plan preparation of all Leeds City Region Local Planning Authorities (both informal, early engagement and at publication draft stages) on both transport and economic development matters.</p> <p>11. The LEP will not engage in local plan preparation to maintain independence from the local planning process, and ensure there are no conflicts of interest. <b>The</b></p>

<sup>1</sup> E.g. Alignment with strategic priority locations: (Strategic **Urban Growth Centres**, Strategic Housing Growth Areas, and Strategic Employment **Growth Areas Sites**) and priority sectors: (innovative manufacturing, financial and professional services, health and life sciences, low carbon and environmental industries, digital and creative industries and logistics ~~food and drink~~).

	<p>there is a need to <del>These</del> <b>recommendations</b> clarify the role of the West Yorkshire Combined Authority / the LEP in providing consultation responses on both transport and economic development matters relating to draft development plans.</p>	<p><b>West Yorkshire Combined Authority will provide responses in relation to the SEP as the accountable body for the LEP.</b></p> <p><b>12. On both economic development and transport matters a template for self-assessment of plan alignment with the SEP and other relevant strategic plans (for example the West Yorkshire Transport Strategy) will be developed for completion by the LPA.</b></p> <p><b>13. Following receipt of a self-assessment template and at the request of the LPA a formal written response would be provided from the West Yorkshire Combined Authority on both transport and economic development matters. <del>For Leeds City Region authorities not in WY, this will be under the remit of the LCR Partnership Committee.</del></b></p> <p><b>14. The West Yorkshire Combined Authority to continue to provide technical assistance to LPAs (West Yorkshire and other LCR authorities if required) in relation to accessibility assessments for site allocations subject to resources.</b></p> <p><b>15. The West Yorkshire Combined Authority / the LEP to liaise with neighbouring LEP areas on cross boundary issues of strategic importance.</b></p>
<p><b>4.3</b> Enhanced joint working arrangements</p>	<p>There is a high degree of cooperation taking place on strategic planning matters between Leeds City Region partner councils (and with neighbouring authorities) and there are some examples of resource-sharing and joint services within the Leeds City Region. There may be opportunities to build on this foundation to either decrease risks, improve services or to reduce costs.</p>	<p><u><b>Joint-working:</b></u></p> <p><b>16. Explore the potential for West Yorkshire / Leeds City Region wide procurement frameworks to support cost savings and efficiencies (e.g. framework relating to commissioning of local evidence, such as for retail, viability and housing market area assessments).</b></p> <p><b>17. LPAs to notify each other on applications of strategic, cross-boundary significance, with the process and requirements to be agreed and set out in the revised LCR Statement of Cooperation.</b></p> <p><b>18. West Yorkshire partner councils to continue to work to support the development and implementation of the West Yorkshire Transport Strategy.</b></p> <p><b>19. West Yorkshire partner councils work towards a common methodology for accessibility assessments on transport, which would form an appendix to the Transport Strategy.</b></p> <p><b>20. Leeds City Region partner councils to use the Health Impact Checklist where it meets local need, with a longer-term ambition to develop a full Health Impact Assessment framework (HIA) that is fit for purpose (relating to development management).</b></p>

		<p>21. West Yorkshire authorities explore the potential opportunities and efficiencies of preparing Joint Waste and Minerals Plans.</p> <p>22. Leeds City Region partner councils continue to prepare joint evidence on housing requirements and housing markets, and explore the opportunity to prepare joint strategic housing market assessments where appropriate.</p> <p>23. Leeds City Region partner councils explore opportunities for enhanced joint working on flood risk and Sustainable Urban Drainage.</p> <p>24. Leeds City Region partner councils and the West Yorkshire Combined Authority to consider further opportunities for preparing joint evidence to support local plans and potentially inform strategic policy positions, taking advantage of cost-efficiencies and aligning evidence. Planning policy areas that have been initially suggested include waste and minerals, <b>green infrastructure</b>, <b>energy retail</b> and transport.</p> <p><u>Resource Sharing:</u></p> <p>25. West Yorkshire partner councils to <del>put in place and</del> <b>continue</b> to implement the partnership agreement relating to sharing of resources for planning applications and appeals on minerals and waste matters.</p> <p>26. <b>West Yorkshire partner councils</b> to continue to <del>explore formalised</del> <b>implement joint working arrangements</b> relating to <del>Building Control</del> <b>technical planning services</b> in the Leeds City Region, <del>cross-boundary working has commenced and is in a trial period</del> <b>an MOU is in place with the potential to</b> offering support and operational capability to ensure service resilience particularly during busy periods.</p> <p>27. Continue to jointly fund major cross boundary studies and evidence gathering, where appropriate.</p>
5. Strategic Planning Policy	The current Leeds City Region approach is to build a shared evidence base and where necessary develop joint (non-statutory) plans and strategies. (The exception to this is the Transport Strategy which is a statutory plan for WY. York and	<p>28. <del>A diagrammatic representation of Leeds City Region strategic spatial priorities to be prepared as a priority.</del> <b>A commitment by all partner councils to the use of the Leeds City Region Infrastructure Map (online tool) and to keep the data layers up to date, to be coordinated by the West Yorkshire Combined Authority. This tool illustrates the alignment between Local Plan employment and housing growth opportunities and committed transport infrastructure investments. to 2030.</b></p> <p>29. <b>To continue</b> to prepare <b>sub-regional, non-statutory, joint investment framework/ infrastructure plan joint evidence and strategies</b> that reflect emerging local plans</p>

	<p>North Yorkshire <del>also have statutory Local Transport Plans</del>). Approaches continue to emerge throughout the UK to address gaps in strategic planning, <del>for example Joint Local Plans and Sub-regional Spatial Frameworks</del>. A number of organisations including the RTPI are lobbying for changes that avoid legislation but incentivise authorities and partnerships of authorities to plan collectively for the long term.</p>	<p><del>across the city region (for example the Leeds City Region Connectivity Study and joint work on infrastructure planning). The framework should focus on growth opportunities, where to direct investment and safeguarding the environment. This could be an online, interactive tool linked to local plans.</del></p> <p><del>30. Keep under review the Leeds City Region Interim Strategy Statement (2011).</del></p> <p><del>30. The West Yorkshire Combined Authority will work with partner councils to ensure alignment of Local Plan spatial priorities with strategic spatial priorities and strategic infrastructure investment decisions.</del></p> <p><del>31. The West Yorkshire Combined Authority will review the existing processes in place including the Assurance Framework to identify any issues and opportunities in achieving greater alignment between development management approvals and the funding of strategic transport infrastructure (including consideration of the timely funding of required infrastructure).</del></p>
<p>6. Governance and Communication</p> <p>95</p>	<p>Consider potential requirements within existing and emerging governance arrangements.</p>	<p><del>32. The 10 partner councils in the Leeds City Region and North Yorkshire County Council are local planning authorities (LPAs). They are therefore empowered by law to exercise statutory planning functions. The West Yorkshire Combined Authority is not an LPA and it is not considered that there is any need to change these current arrangements at this time. Any further consideration of this position will be taken forward in the course of devolution discussions.</del></p> <p><del>33. The West Yorkshire Combined Authority is the accountable body for the LEP. The West Yorkshire Combined Authority / LCR Partnership Committee and / or LEP Board as appropriate, should continue to be the decision-making bodies with regard to non-statutory, joint policy / evidence on strategic planning matters.</del></p> <p><del>34. LCR Planning Portfolios Board remains The Place Panel is the advisory panel to the West Yorkshire Combined Authority and the LEP with regard to strategic planning and transport infrastructure matters. The WY+York Transport Planning Advisory Group (TPAG) remains Transport Committee is the transport planning advisory group to the West Yorkshire Combined Authority.</del></p> <p><del>35. It is not appropriate for the WYCA / LEP advisory groups to include private sector representation due to potential conflicts of interest. Therefore, alternative Arrangements should continue to be made to ensure, and seek to enhance where appropriate, private sector input to strategic planning activities at both local and sub-regional levels.</del></p>

NB. Several recommendations set out above may be reviewed in the course of further devolution discussions with local partners and Government.

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**Report to:** Place Panel

**Date:** 24 October 2018

**Subject:** **Duty to Cooperate (DtC)**

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**Director(s):** Alan Reiss, Director of Policy, Strategy and Communications

**Author(s):** Michael Long

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## **1 Purpose of this report**

- 1.1 To inform members of the Place Panel that representatives of Wakefield City Council will be attending the meeting to present their report, which is attached at Appendix 1.
- 1.2 The report asks members of the Place Panel to:
  - a) endorse the approach to the duty to cooperate; and
  - b) consider and comment on the Strategic Issues Table, which is located in Appendix 1 of the report, by 30 November 2018.

## **2 Information**

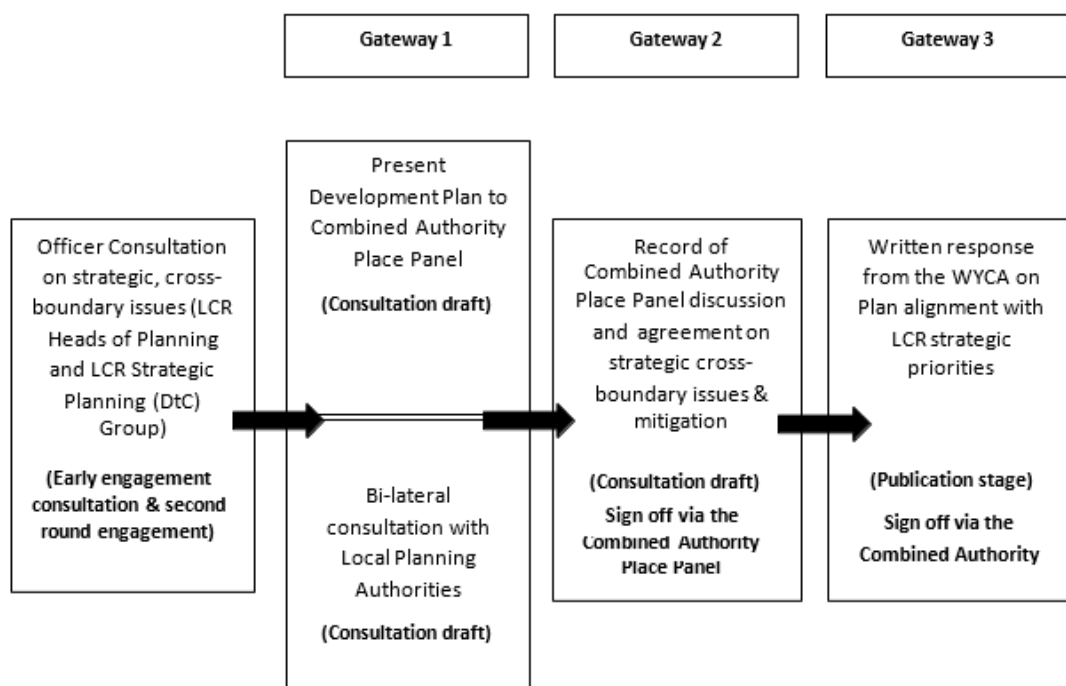
- 2.1 The Duty to Cooperate became a statutory requirement on the 15th November 2011; it is a legal duty on Local Planning Authorities and certain public bodies<sup>1</sup> to engage constructively, actively and on an on-going basis to maximise the effectiveness of Local Plan preparation relating to strategic cross boundary matters.
- 2.2 Diagram 1 illustrates current process in place set out in the Statement of Cooperation<sup>2</sup>, they including both officer and member engagement and ensure that Leeds City Region level engagement is complementary to bi-lateral engagement.

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<sup>1</sup> Environment Agency, Historic England, Natural England, Civil Aviation Authority, Homes and Communities Agency, Clinical commissioning groups, National Health Service Commissioning Board, Office of Rail Regulation, Integrated Transport Authority, Highways England (including the Secretary of State).

<sup>2</sup> Statement of Cooperation 2016 - Leeds City Region Planning Portfolios Board has prepared the Statement of Cooperation for Local Planning to outline the practical steps that are being taken to meet the Duty to Cooperate.

Diagram 1: Process Diagram – Democratic Oversight and Endorsement of DtC Outcomes



2.3 Wakefield Council are preparing a new Local Plan to guide the future growth of Wakefield District up to 2036. The Early Engagement document considers the key issues facing the district and proposes some development options for growth and where new development should take place.

2.4 The report in Appendix 1 has been presented by Wakefield Council in relation to duty to cooperate matters and includes specific recommendations related to the development of their new Local Plan.

### 3. Financial Implications

3.1 There are no financial implications directly arising from this report.

### 4. Legal Implications

4.1 There are no legal implications directly arising from this report.

### 5. Staffing Implications

5.1 There are no staffing implications directly arising from this report.

## **6. External Consultees**

6.1 No external consultations have been undertaken.

## **7. Recommendations**

7.1 The Place Panel is asked to:

- a) to endorse the approach to the duty to cooperate; and
- b) consider and comment on the Strategic Issues Table which is located in Appendix of the report by 30 November 2018.

## **8. Background Documents**

None.

## **9. Appendices**

Appendix 1 – Wakefield Duty to Cooperate paper



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**Report to:** Place Panel

**Date:** Wednesday 24 October 2018

**Subject:** **Wakefield District Local Plan 2036 Duty to Cooperate**

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**Director(s):** Neil Rodgers, Service Director Planning, Transportation and Highways, Wakefield Council

**Author(s):** Neville Ford, Service Manager Planning and Transportation Policy, Wakefield Council

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## 1. Purpose of this Report

- 1.1. This report provides an update on the preparation of the Wakefield District Local Plan 2036, and sets out the activities Wakefield Council is undertaking as the plan progresses to discharge its responsibilities under the Duty to Co-operate.

## 2. Background

- 2.1 Wakefield Council published a revised Local Development Scheme in July 2017, setting out the timescale for preparing the Wakefield District Local Plan to replace the full suite of adopted Local Development Framework documents, which currently constitute the statutory development plan in Wakefield. An Early Engagement consultation and call for sites was carried out during October to December 2017, which set out the key issues facing the district and proposing development options for growth and where new development should take place. The Council is intending to consult on an initial draft of the new local plan shortly.
- 2.2 The Localism Act 2011 introduced the duty to cooperate requiring local planning authorities and other prescribed bodies to 'engage constructively, actively and on an on-going basis' to maximise the effectiveness of preparing local plans in relation to strategic matters. The Act also extended the purposes of the independent examination to include determining whether the duty has been complied with.
- 2.3 The revised National Planning Policy Framework, published in July 2018, has introduced the additional requirement to produce one or more statements of common ground which need to set out the level of agreement about the strategic cross-boundary matters relevant to local plan making, to demonstrate where effective co-operation and joint-working is and is not happening. As part

of this requirement the Leeds City Region planning authorities have prepared an initial high level statement of common ground to demonstrate agreement about a range of strategic matters impacting on plan making in the region.

### **3. Duty to Cooperate and the Wakefield District Local Plan**

- 3.1 Wakefield will discharge the Duty to Cooperate in accordance with the Leeds City Region Statement of Cooperation for Local Planning. This statement was originally published in March 2016. The statement is being updated and is expected to be finalised shortly. This statement sets out the high level principles and processes, including democratic oversight, which Leeds City Region authorities have agreed to follow to demonstrate they have discharged the duty to cooperate when a local plan reaches examination.
- 3.2 In line with the Statement of Cooperation Wakefield has produced a Duty to Cooperate Strategic Issues Table based on the template set out in the statement. The table is attached in Appendix 1 to this report. All city region local authorities are invited to make formal comments on the table. Other proscribed bodies alongside the Combined Authority / Local Enterprise Partnership and the Local Nature Partnership will also be contacted and invited to review and comment on the table. It is possible the Council may need to involve other bodies as the plan progresses. The Council will need to receive a response by 30 November 2018. It is requested if authorities have no issues with the table they still respond setting out their support for the table.
- 3.3 As set out above a Leeds City Region Statement of Common Ground has been prepared. It is possible Wakefield will need to prepare separate Statements of Common Ground with other proscribed bodies. An additional Statement of Common Ground will have to be prepared with Doncaster Council which is not a member of the West Yorkshire Combined Authority.

### **4. Conclusion**

- 4.1. This report sets out the approach Wakefield Council is taking to discharging the duty to cooperate whilst preparing the Wakefield District Local Plan 2036 and seeks the support and participation of West Yorkshire Combined Authority partner local planning authorities in this process.

### **5. Recommendation**

- 5.1 The Place Panel is asked to endorse the approach to the duty to cooperate, as it relates to the Wakefield District Local Plan 2036, set out in this report and consider and comment on the Strategic Issues Table in Appendix 1 by 30 November 2018.

### **6. Appendices**

Appendix 1 – Wakefield District Local Plan – Duty to Cooperate Strategic Issues Table

## Wakefield District Local Plan: Duty to Co-operate Draft Strategic Issues Table – Early Engagement

Section 110 of the Localism Act 2011, imposes a duty on councils to co-operate with other Local Planning Authorities (LPA's) and proscribed bodies on planning issues that cross administrative boundaries. The duty is explained in the National Planning Policy Framework at paragraphs 24 to 27 with additional guidance in the plan making section of National Planning Practice Guidance.

The intention of the legislation is that the duty is carried out before councils make formal decisions on plans, with those decisions taking account of the outcome of the co-operation process. The table below sets out the latest analysis of issues and proposed actions that the Council has identified to date which may impact on neighbouring LPA's and the interests of proscribed bodies. This information will be central to demonstrating that the duty has been carried out appropriately.

Ref	Strategic Issue & link to NPPF paragraph 20	Potential Impact	Areas/bodies potentially affected	Evidence	Resolution / Mitigation	Monitoring	Actions / Response	Outcomes
Ref	<i>Summary of the issue &amp; Relevant strategic priority in National Planning Policy Framework para. 20</i>	<i>Description of why it is an issue for neighbouring authorities or other proscribed body</i>	<i>Details of the authorities / proscribed body affected by the issue</i>	<i>Evidence to show there is an issue (including links to source documents)</i>	<i>Details of how the issue can be overcome or managed</i>	<i>How the issue will be monitored including key indicators and trigger points</i>	<i>Agreed actions (including who is to lead &amp; timescale)</i>	
1A	Scale and location of new land for homes – Infrastructure NPPF Para 20: Housing need.	Impact on infrastructure (Including transport, education, green space and health) may occur outside of the District's boundaries.	Barnsley, Doncaster, Kirklees, Leeds, Selby and Leeds City Region authorities – Bradford Calderdale	Adjoining authorities' local infrastructure plans. Emerging Wakefield Transport Model, education plans, <u>Joint Strategic Needs Assessment</u> , <u>Wakefield Health</u>	Sharing of evidence and information including updates to and content of the Infrastructure Delivery plan.  Ensure updates or successors to Leeds City Region <u>Strategic Economic</u>	Local Plan choice of sites for development and supporting infrastructure where required.  Monitoring	Wakefield Council will lead and will coordinate ongoing liaison and sharing of evidence with adjoining Councils, if necessary. Produce a Wakefield Infrastructure Delivery Plan.	None at this stage.

Ref	Strategic Issue & link to NPPF paragraph 20	Potential Impact	Areas/bodies potentially affected	Evidence	Resolution / Mitigation	Monitoring	Actions / Response	Outcomes
<i>Ref</i>	<i>Summary of the issue &amp; Relevant strategic priority in National Planning Policy Framework para. 20</i>	<i>Description of why it is an issue for neighbouring authorities or other proscribed body</i>	<i>Details of the authorities / proscribed body affected by the issue</i>	<i>Evidence to show there is an issue (including links to source documents)</i>	<i>Details of how the issue can be overcome or managed</i>	<i>How the issue will be monitored including key indicators and trigger points</i>	<i>Agreed actions (including who is to lead &amp; timescale)</i>	
				<p><a href="#">and Wellbeing Plan</a>, and evidence on cross-boundary strategic green corridors/networks</p> <p>Local Plans for adjacent authorities</p>	<p><a href="#">Plan</a> and <a href="#">West Yorkshire Local Transport Plan</a> / other Combined Authority proposals support strategic growth areas in Wakefield.</p> <p>Detailed choice and phasing of development sites set out in emerging Local Plan and evidence base.</p>	housing completions. Monitoring and updating infrastructure plan.		
1B	Scale and location of new land for homes – Scale of provision NPPF Para 20: Housing need.	Requirement to discuss if adjacent authorities can assist in meeting the needs of Wakefield district.	Barnsley, Doncaster, Kirklees, Leeds, Selby and Leeds City Region authorities – Bradford	<p><a href="#">Strategic Housing Market Assessment</a></p> <p>Local housing need using standard method.</p> <p>Wakefield Uplift to</p>	Plan proposes to meet the entire Wakefield District Local Plan housing requirement up to 2036 in Wakefield District and provide adequate	<p>Annual Monitoring Report.</p> <p>Local Plan allocations, phasing and delivery.</p>	<p>Wakefield Council will coordinate ongoing liaison with adjoining councils.</p> <p>Confirmation will be required from</p>	None at this stage.

Ref	Strategic Issue & link to NPPF paragraph 20	Potential Impact	Areas/bodies potentially affected	Evidence	Resolution / Mitigation	Monitoring	Actions / Response	Outcomes
<i>Ref</i>	<i>Summary of the issue &amp; Relevant strategic priority in National Planning Policy Framework para. 20</i>	<i>Description of why it is an issue for neighbouring authorities or other proscribed body</i>	<i>Details of the authorities / proscribed body affected by the issue</i>	<i>Evidence to show there is an issue (including links to source documents)</i>	<i>Details of how the issue can be overcome or managed</i>	<i>How the issue will be monitored including key indicators and trigger points</i>	<i>Agreed actions (including who is to lead &amp; timescale)</i>	
			Calderdale	local housing need to give a housing requirement of 1400 homes per year.	safeguarded land in order to meet longer term development needs stretching well beyond the plan period.	5 year supply and housing completion monitoring	adjoining authorities that they are planning to meet their own housing needs, within their district boundaries and are not planning to meet any shortfall arising from neighbouring authorities.	
1C	Scale and location of new land for homes – Green Belt. NPPF Para 20: Housing need.	Likely to be an impact on the extent of the green belt in Wakefield. Requirement of NPPF paragraph 137 c) with regard to discussions with adjacent authorities about if they can	Barnsley, Doncaster, Kirklees, Leeds & Selby	Strategic Housing Land Availability Assessment (SHLAA) <a href="#">2017 Report</a> <a href="#">2017 Annex</a>  Strategic Housing Market Assessment (SHMA) <a href="#">2016 Report</a>	Robust site assessment process prioritising sites based on the settlement hierarchy and other sustainability criteria.  Sustainability Appraisal and	Annual Monitoring Report  Annual Housing Digest  Revised green belt boundary and amount of green belt	Wakefield Council will lead and coordinate discussions with adjacent Councils as the plan progresses and consultation drafts are published.	None at this stage.

Ref	Strategic Issue & link to NPPF paragraph 20	Potential Impact	Areas/bodies potentially affected	Evidence	Resolution / Mitigation	Monitoring	Actions / Response	Outcomes
<i>Ref</i>	<i>Summary of the issue &amp; Relevant strategic priority in National Planning Policy Framework para. 20</i>	<i>Description of why it is an issue for neighbouring authorities or other proscribed body</i>	<i>Details of the authorities / proscribed body affected by the issue</i>	<i>Evidence to show there is an issue (including links to source documents)</i>	<i>Details of how the issue can be overcome or managed</i>	<i>How the issue will be monitored including key indicators and trigger points</i>	<i>Agreed actions (including who is to lead &amp; timescale)</i>	
		accommodate some of the identified need in order to demonstrate exceptional circumstances.		<p>Wakefield District Local Plan Site Assessment Methodology</p> <p>Emerging consideration of relevant alternative site options.</p> <p>Emerging Wakefield Green Belt Assessment 2018 methodology</p> <p>Housing Technical Paper regarding local housing need and the uplift which together form the Wakefield District Local Plan</p>	<p>Technical Site Assessment.</p> <p>Robust assessment of the green belt to identify parcels of land for further assessment for release from the green belt if exceptional circumstances are demonstrated</p>	<p>lost/gained through production of Local Plan.</p> <p>Record any revisions to green belt boundaries and amount of green belt lost/gained through production of Local Plan.</p>		

Ref	Strategic Issue & link to NPPF paragraph 20	Potential Impact	Areas/bodies potentially affected	Evidence	Resolution / Mitigation	Monitoring	Actions / Response	Outcomes
<i>Ref</i>	<i>Summary of the issue &amp; Relevant strategic priority in National Planning Policy Framework para. 20</i>	<i>Description of why it is an issue for neighbouring authorities or other proscribed body</i>	<i>Details of the authorities / proscribed body affected by the issue</i>	<i>Evidence to show there is an issue (including links to source documents)</i>	<i>Details of how the issue can be overcome or managed</i>	<i>How the issue will be monitored including key indicators and trigger points</i>	<i>Agreed actions (including who is to lead &amp; timescale)</i>	
				housing requirement.				
1D	Scale and location of sites for Travellers and Travelling Show People. NPPF Para 20: Housing need.	Travellers and Travelling Show People provision may impact on green belt. Requirement of NPPF paragraph 137 c) with regard to discussions with adjacent authorities about if they can accommodate some of the identified need in order to demonstrate exceptional circumstances.	Barnsley, Doncaster, Kirklees, Leeds, Selby and Leeds City Region authorities – Bradford Calderdale	<u>Wakefield Gypsy and Traveller and Travelling Showperson Accommodation Assessment 2016</u> Draft Wakefield Gypsy and Traveller Accommodation Assessment Update 2018	Identify deliverable and developable sites within the district to meet need over the plan period.	Annual Monitoring Report. Local Plan. Rolling 5 year supply and plot completion monitoring.	Wakefield Council aim to meet Wakefield's accommodation needs for gypsy and traveller's within the district. Confirmation will be required from adjacent whether they can assist in meeting needs if green belt land is required.	None at this stage.
2A	Scale and location of new land for	Potential to prejudice prospects	Barnsley, Doncaster,	Wakefield Employment Land	Share evidence base as appropriate	Annual Monitoring	Wakefield Council will lead and	None at this stage.



Ref	Strategic Issue & link to NPPF paragraph 20	Potential Impact	Areas/bodies potentially affected	Evidence	Resolution / Mitigation	Monitoring	Actions / Response	Outcomes
<i>Ref</i>	<i>Summary of the issue &amp; Relevant strategic priority in National Planning Policy Framework para. 20</i>	<i>Description of why it is an issue for neighbouring authorities or other proscribed body</i>	<i>Details of the authorities / proscribed body affected by the issue</i>	<i>Evidence to show there is an issue (including links to source documents)</i>	<i>Details of how the issue can be overcome or managed</i>	<i>How the issue will be monitored including key indicators and trigger points</i>	<i>Agreed actions (including who is to lead &amp; timescale)</i>	
	employment. NPPF Para 20: Employment and infrastructure needed.	for regeneration in neighbouring areas by diverting investment interest and infrastructure funding	Kirklees, Leeds, Selby and Leeds City Region authorities – Bradford Calderdale	Supply Position Statement (March 2017). Wakefield Industrial Land Market Assessment. Wakefield Office Market Assessment. <a href="#">Wakefield District Economic Strategy 2018-2023</a> . <a href="#">Wakefield Retail, Leisure and Town Centre Study 2014</a> . Emerging Wakefield Retail, Leisure and Town Centre Study Review 2018. Regional Econometric	when available, taking into account in particular local economic strategies. Joint working through Leeds City Region governance to gain endorsement of functional economic area equating to district boundary.	Report. Employment Land Monitoring Reports Local Plan allocations	coordinate discussions with adjacent Councils as the plan progresses and consultation drafts are published.  A Strategic Employment Land Need Assessment and Strategic Employment Land Availability Assessment will be produced and published.  Update Employment Land Supply Position Statement to March 2018.	

Ref	Strategic Issue & link to NPPF paragraph 20	Potential Impact	Areas/bodies potentially affected	Evidence	Resolution / Mitigation	Monitoring	Actions / Response	Outcomes
<i>Ref</i>	<i>Summary of the issue &amp; Relevant strategic priority in National Planning Policy Framework para. 20</i>	<i>Description of why it is an issue for neighbouring authorities or other proscribed body</i>	<i>Details of the authorities / proscribed body affected by the issue</i>	<i>Evidence to show there is an issue (including links to source documents)</i>	<i>Details of how the issue can be overcome or managed</i>	<i>How the issue will be monitored including key indicators and trigger points</i>	<i>Agreed actions (including who is to lead &amp; timescale)</i>	
				Model. Strategic Employment Land Review for the Leeds City Region 2016. <a href="#">Leeds City Region Strategic Economic Plan</a> . Leeds City Region Statement of Common Ground.				
2B	Scale and location of new land for employment. NPPF Para 20: Employment and infrastructure needed.	Impact on infrastructure (including transport)	Barnsley, Doncaster, Kirklees, Leeds, Selby and Leeds City Region authorities – Bradford Calderdale	Adjoining authority's local infrastructure plans, emerging Wakefield Transport Model	Sharing of evidence and information including updates to and content of the Infrastructure Delivery plan.	Local Plan decisions on sites for employment development and supporting infrastructure where required. Monitoring	Ongoing liaison and sharing of evidence, including possibility of preparation of joint evidence bases. Produce a Wakefield Infrastructure Delivery Plan.	None at this stage.

Ref	Strategic Issue & link to NPPF paragraph 20	Potential Impact	Areas/bodies potentially affected	Evidence	Resolution / Mitigation	Monitoring	Actions / Response	Outcomes
Ref	Summary of the issue & Relevant strategic priority in National Planning Policy Framework para. 20	Description of why it is an issue for neighbouring authorities or other proscribed body	Details of the authorities / proscribed body affected by the issue	Evidence to show there is an issue (including links to source documents)	Details of how the issue can be overcome or managed	How the issue will be monitored including key indicators and trigger points	Agreed actions (including who is to lead & timescale)	
						employment completions. Monitoring and updating infrastructure plan		
2C	Scale and location of new land for employment – Green Belt. NPPF Para 20: Employment and infrastructure needed	Impact on the extent of the green belt in the district. Requirement to demonstrate exceptional circumstances to remove land from the green belt. Requirement of NPPF paragraph 137 c) with regard to discussions with adjacent authorities about if they can accommodate	Barnsley, Doncaster, Kirklees, Leeds, Selby and Leeds City Region authorities – Bradford Calderdale	Wakefield Employment Land Supply Position Statement. Emerging Local Plan evidence on employment land need (including market demand), taking into account Wakefield District Economic Strategy, Regional Econometric Model, functional economic area and need for prime	Green Belt Review conclusions to inform Employment site allocations selection  Sequential approach to site selection based on Site Selection methodology. Early recognition is likely to be needed that Wakefield employment land need and supply	Revised green belt boundary and amount of green belt lost/gained through production of Wakefield District Local Plan.	Wakefield Council will lead and coordinate discussions with adjacent Councils as the plan progresses and consultation drafts are published.	None at this stage.

Ref	Strategic Issue & link to NPPF paragraph 20	Potential Impact	Areas/bodies potentially affected	Evidence	Resolution / Mitigation	Monitoring	Actions / Response	Outcomes
<i>Ref</i>	<i>Summary of the issue &amp; Relevant strategic priority in National Planning Policy Framework para. 20</i>	<i>Description of why it is an issue for neighbouring authorities or other proscribed body</i>	<i>Details of the authorities / proscribed body affected by the issue</i>	<i>Evidence to show there is an issue (including links to source documents)</i>	<i>Details of how the issue can be overcome or managed</i>	<i>How the issue will be monitored including key indicators and trigger points</i>	<i>Agreed actions (including who is to lead &amp; timescale)</i>	
		need when demonstrating exceptional circumstances.		employment sites near to the M62 / M1 corridors. Emerging consideration of relevant alternative site options. Emerging Wakefield Green Belt Review.	evidence suggests new strategic employment land allocations are required and that these need to be adjacent to the strategic highway network with resultant green belt impacts.			
3	Flood risk in main river corridors. NPPF Para 20: The provision of infrastructure for flood risk.	Development increases flood risk in other areas. In identifying land for development, need to avoid increasing flood risk and to assess feasibility of safeguarding areas to increase flood storage provision and improve	Barnsley, Doncaster, Kirklees, Leeds, Selby and Leeds City Region authorities – Bradford Calderdale	<a href="#">Calder Catchment Strategic Flood Risk Assessment</a> (April 2016).	River Catchment plans Links with local infrastructure plans and provision of blue/green infrastructure. Local Plan site allocations. Use of Sustainable Urban Drainage Systems.	Implementation Annual Monitoring Report.	Wakefield Council will lead and coordinate discussions with adjacent Councils as the plan progresses and consultation drafts are published. Consideration of need to continue joint working on	None at this stage.

Ref	Strategic Issue & link to NPPF paragraph 20	Potential Impact	Areas/bodies potentially affected	Evidence	Resolution / Mitigation	Monitoring	Actions / Response	Outcomes
<i>Ref</i>	<i>Summary of the issue &amp; Relevant strategic priority in National Planning Policy Framework para. 20</i>	<i>Description of why it is an issue for neighbouring authorities or other proscribed body</i>	<i>Details of the authorities / proscribed body affected by the issue</i>	<i>Evidence to show there is an issue (including links to source documents)</i>	<i>Details of how the issue can be overcome or managed</i>	<i>How the issue will be monitored including key indicators and trigger points</i>	<i>Agreed actions (including who is to lead &amp; timescale)</i>	
		defences.					evidence such as Strategic Flood Risk Assessment.	
4A	Pressure on strategic highway network. NPPF Para 20: Provision of infrastructure.	Potential for disruption of traffic flows and capacity issues on the Strategic Highway Network	Highways England	Highways England's modelling outputs. Ongoing local Modelling.	Leeds City Region Strategic Economic Plan investment Liaison with Highways Agency	Annual Monitoring Report	Wakefield Council will liaise with Highways England as plan progresses.	None at this stage.
4B	Pressure on Rail Infrastructure: NPPF Para 20: Infrastructure for transport.	Potential for planned development to cause capacity issues and congestion at stations in Wakefield District.	The Office of Rail and Road. West Yorkshire Combined Authority.	Housing and Employment allocations in the plan including capacity and phasing information	Local Transport Plan investment West Yorkshire Transport Fund Plus Liaison with station operators, network rail and rail companies.	Annual Monitoring Report	Wakefield Council will work with stakeholders, if any significant impact is identified, to ensure adequate investment is identified to mitigate impacts.	None at this stage.
4C	Pressure on local transport network. NPPF Para 20: Infrastructure for	Potential for impact on traffic flows	Barnsley, Doncaster, Kirklees, Leeds, Selby. West	Local Plan transport modelling.	Leeds City Region Strategic Economic Plan investment Local Transport Plan investment	Annual Monitoring Report	Wakefield Council will liaise with adjoining highways authorities to share information and	None at this stage.

Ref	Strategic Issue & link to NPPF paragraph 20	Potential Impact	Areas/bodies potentially affected	Evidence	Resolution / Mitigation	Monitoring	Actions / Response	Outcomes
Ref	Summary of the issue & Relevant strategic priority in National Planning Policy Framework para. 20	Description of why it is an issue for neighbouring authorities or other proscribed body	Details of the authorities / proscribed body affected by the issue	Evidence to show there is an issue (including links to source documents)	Details of how the issue can be overcome or managed	How the issue will be monitored including key indicators and trigger points	Agreed actions (including who is to lead & timescale)	
	Transport.		Yorkshire Combined Authority / Local Enterprise Partnership.		West Yorkshire Transport Fund Plus		evidence as the plan progresses.	
4D	HS2 Connectivity NPPF Para 20: Infrastructure for Transport.	Development of the LCR HS2 Transformational City Region Priority Corridors: Leeds – Wakefield/Barnsley and Sheffield Leeds – Five Towns	Barnsley, Doncaster, Kirklees, Leeds, Selby. West Yorkshire Combined Authority; South Yorkshire Combined Authority, Transport for the North, HS2 Ltd.	<a href="#">Leeds City Region HS2 Growth Strategy</a> <a href="#">Leeds City Region HS2 Connectivity Strategy</a> <a href="#">Leeds City Region HS2 Supply Chain and Skills Strategy</a>	Alignment of investment priorities with the WDLP	Delivery plans. Annual Monitoring Report.	Ongoing engagement	None at this stage.
5	Minerals. NPPF Para 20:	Importation and supply of aggregate	Wakefield, Barnsley,	<a href="#">Annual Local Aggregate</a>	Sub Regional liaison on minerals	Sub regional aggregates	Liaison through the regional minerals	None at this stage.

Ref	Strategic Issue & link to NPPF paragraph 20	Potential Impact	Areas/bodies potentially affected	Evidence	Resolution / Mitigation	Monitoring	Actions / Response	Outcomes
<i>Ref</i>	<i>Summary of the issue &amp; Relevant strategic priority in National Planning Policy Framework para. 20</i>	<i>Description of why it is an issue for neighbouring authorities or other proscribed body</i>	<i>Details of the authorities / proscribed body affected by the issue</i>	<i>Evidence to show there is an issue (including links to source documents)</i>	<i>Details of how the issue can be overcome or managed</i>	<i>How the issue will be monitored including key indicators and trigger points</i>	<i>Agreed actions (including who is to lead &amp; timescale)</i>	
	Provision of minerals	and cut stone including supply and wider interactions	Calderdale, Bradford, Doncaster, Rotherham, Leeds, Hull, North Yorkshire, Derbyshire	<a href="#">Assessment for West Yorkshire</a> and equivalent for South Yorkshire.	matters through Yorkshire and Humber Aggregates Working Party and Leeds City Region.	monitoring through Local Aggregate Assessment and Yorkshire and Humber Aggregates Working Party yearly report.	meetings (Yorkshire and Humber Aggregates working Party).	
6	Green & Blue Infrastructure. NPPF Para 20: Conservation and enhancement of the natural environment.	Agreement on importance of GI in managing and mitigating impacts of growth and on strategic corridors and assets.	Barnsley, Doncaster, Kirklees, Leeds, Selby and Leeds City Region authorities – Yorkshire West Local Nature Partnership	Emerging Leeds City Region Green Infrastructure Strategy. Emerging green networks and corridors coming from adjoining authority Local Plans and LNPs.	Need to ensure effective liaison occurs to ensure that established and new green infrastructure networks/corridors linking across local authority boundaries are created and / or maintained and expanded where possible.	Links with Habitat Regulations Work. Future Local Plan monitoring to prevent loss of functional networks.	Wakefield Council will lead liaison with adjoining councils and key bodies including Local Nature Partnerships.	None at this stage.

Ref	Strategic Issue & link to NPPF paragraph 20	Potential Impact	Areas/bodies potentially affected	Evidence	Resolution / Mitigation	Monitoring	Actions / Response	Outcomes
<i>Ref</i>	<i>Summary of the issue &amp; Relevant strategic priority in National Planning Policy Framework para. 20</i>	<i>Description of why it is an issue for neighbouring authorities or other proscribed body</i>	<i>Details of the authorities / proscribed body affected by the issue</i>	<i>Evidence to show there is an issue (including links to source documents)</i>	<i>Details of how the issue can be overcome or managed</i>	<i>How the issue will be monitored including key indicators and trigger points</i>	<i>Agreed actions (including who is to lead &amp; timescale)</i>	
7	Impact of development on local nature reserves, SSSIs, Natura 2000 sites within and adjacent to Wakefield District. NPPF Para 20: Conservation and enhancement of natural environment.	Cross-boundary green infrastructure links. Potential of development proposed in Wakefield impacting on assets in adjoining districts.	Leeds, Selby, Doncaster, Barnsley, Kirklees, Wakefield, North Yorkshire	Local Plans and supporting Sustainability Appraisal, and Habitats Regulations Assessment.	Ensure connections made cross-boundary and shown on Local Plans. Ensure consistency in policy approach. Ensure proper impact assessment carried out on cross-boundary environmental designations which might be affected.	Annual Monitoring Report.	Wakefield Council will lead ongoing liaison and evidence base coordination.	None at this stage.
8	Waste Management. NPPF Para 20: Waste Management.	Cross boundary movement of waste and wider implications	EA and adjoining and city region LPAs. Other authorities in the UK which import waste	<a href="#">Adopted Waste Development Plan Document</a> (2009)  Leeds City Region Waste Needs Assessment capacity (2017) /	Gain agreement on cross boundary waste movement.	Annual Monitoring Report.  Sub regional waste liaison.	Ongoing liaison within sub region and other regional waste groups and other authorities in the UK which import waste to Wakefield and	None at this stage.



Ref	Strategic Issue & link to NPPF paragraph 20	Potential Impact	Areas/bodies potentially affected	Evidence	Resolution / Mitigation	Monitoring	Actions / Response	Outcomes
<i>Ref</i>	<i>Summary of the issue &amp; Relevant strategic priority in National Planning Policy Framework para. 20</i>	<i>Description of why it is an issue for neighbouring authorities or other proscribed body</i>	<i>Details of the authorities / proscribed body affected by the issue</i>	<i>Evidence to show there is an issue (including links to source documents)</i>	<i>Details of how the issue can be overcome or managed</i>	<i>How the issue will be monitored including key indicators and trigger points</i>	<i>Agreed actions (including who is to lead &amp; timescale)</i>	
			to Wakefield and Wakefield exports waste to.	Waste arisings and waste treatment capacity update Assessment.  Environment Agency Waste Data Interrogator			Wakefield exports waste to.	
10	Retail and Town Centres. NPPF Para 20: The provision of retail and leisure development.	Potential that retail development in Wakefield proposed in the plan may have significantly adverse impact on defined centres in adjoining districts.	Leeds, Selby, Doncaster, Barnsley, Kirklees.	Wakefield Retail, Leisure and Town Centre Study 2014. Emerging Wakefield Retail, Leisure and Town Centre Study Review 2018. Town Centre Monitoring	Monitor evidence but is likely no cross boundary impacts will be identified.	Annual Monitoring Report. Monitoring of local policies for Town Centres and completions data for out of centre retail and other main town centre use development.	Wakefield Council will monitor as evidence emerges but unlikely to be any cross boundary issues.	None at this stage.
11	Strategic Site	Individual large	Leeds City	Strategic Housing	See above,	Annual	Wakefield Council	None at this

Ref	Strategic Issue & link to NPPF paragraph 20	Potential Impact	Areas/bodies potentially affected	Evidence	Resolution / Mitigation	Monitoring	Actions / Response	Outcomes
<i>Ref</i>	<i>Summary of the issue &amp; Relevant strategic priority in National Planning Policy Framework para. 20</i>	<i>Description of why it is an issue for neighbouring authorities or other proscribed body</i>	<i>Details of the authorities / proscribed body affected by the issue</i>	<i>Evidence to show there is an issue (including links to source documents)</i>	<i>Details of how the issue can be overcome or managed</i>	<i>How the issue will be monitored including key indicators and trigger points</i>	<i>Agreed actions (including who is to lead &amp; timescale)</i>	
	Allocations. NPPF Para 20: Homes, Jobs and infrastructure needed.	scale schemes which have a strategic cross boundary impact (if any)	Region Authorities - Barnsley, Doncaster, Leeds, Kirklees, Selby.	Market Assessment and other housing need evidence.  Strategic Employment Land Need Assessment.  Individual site allocations evidence base.  Assessment of cumulative impacts of the Local Plan Allocations.	depending on land uses.	Monitoring Report. Local Plan allocations.	will liaise with adjacent authorities to identify specific impacts and consider mitigation required (if any).	stage.
12	Water Quality. NPPF Para 20: Conservation and enhancement of natural environment.	Impact on water quality and efficient use of water resources	Leeds City Region Authorities - Barnsley, Doncaster, Leeds, Kirklees, Selby.	Water Framework Directive. Humber River Basin Management Plan	Ensure policies protect and enhance the rivers and water bodies within the Humber River Basin and make efficient use	Annual Monitoring Report.	Wakefield Council will liaise with adjacent authorities and Environment Agency	None at this stage.

Ref	Strategic Issue & link to NPPF paragraph 20	Potential Impact	Areas/bodies potentially affected	Evidence	Resolution / Mitigation	Monitoring	Actions / Response	Outcomes
<i>Ref</i>	<i>Summary of the issue &amp; Relevant strategic priority in National Planning Policy Framework para. 20</i>	<i>Description of why it is an issue for neighbouring authorities or other proscribed body</i>	<i>Details of the authorities / proscribed body affected by the issue</i>	<i>Evidence to show there is an issue (including links to source documents)</i>	<i>Details of how the issue can be overcome or managed</i>	<i>How the issue will be monitored including key indicators and trigger points</i>	<i>Agreed actions (including who is to lead &amp; timescale)</i>	
			Environment Agency		of water resources.			
13	Managing Air Quality and Noise. NPPF Para 20: Conservation and enhancement of natural, built and historic environment.	Possible exceedance of statutory limits. May lead to constraints on growth due to insufficient infrastructure or barriers within planning process post plan publication.	Leeds City Region Authorities - Barnsley, Doncaster, Leeds, Kirklees, Selby.	Wakefield and adjacent authority evidence on air quality. Extent of Air Quality Management Areas in Wakefield and adjacent authorities.	Plan to mitigate impact of growth or supporting infrastructure such as road improvements may not be deliverable due to environmental impacts	Annual Monitoring Report. Updated evidence on need for and extent of Air Quality Management Areas.	Wakefield Council will liaise with adjacent authorities as necessary as evidence emerges.	None at this stage.

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**Report to:** Place Panel

**Date:** 24 October 2018

**Subject:** **One Public Estate (Phase 7) Invitation to Apply**

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**Director(s):** Alan Reiss, Director of Policy, Strategy and Communications

**Author(s):** Judith Furlonger / Rob Hignett

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## **1. Purpose of this report**

- 1.1 To inform the Place Panel that the invitation to apply for One Public Estate (OPE) Phase 7 funding was released on the 28 September 2018 with a deadline for submissions by 30 November 2018.
- 1.2 To agree that the Chair of the Place Panel, in liaison with the Leeds City Region Chief Executive Lead for Housing and Planning and the West Yorkshire Combined Authority's Managing Director, approve the final bid application by the OPE partnership by the submission deadline.

## **2. Information**

- 2.1 In total, the funding already awarded to the Combined Authority for OPE Phases 4, 5 and 6 for projects across the City Region totals £1,537,125.
- 2.2 The One Public Estate (OPE) programme is a cross Government partnership between the Cabinet Office, the Local Government Association (LGA) and the Ministry of Housing, Communities and Local Government (MHCLG), who are partnering to support the best use of that land and property including unlocking surplus public land for housing. A national fund of circa £15 million revenue is available to support the delivery of collaborative public sector land and property projects – in particular those which enable the release of public land for new homes, the closing date for applications is 30<sup>th</sup> November.
- 2.3 There is a specific housing focus for this funding round, it has been confirmed that:

**“In this application round, we would anticipate that housing delivery will be the significant part of your overall partnership’s application. Whilst some project proposals in your application may not focus on delivering**

**new homes, full applications without a substantial element of housing delivery are unlikely to be successful.”**

2.4 Successful applications will be able to access revenue funding of up to £500,000 towards project delivery and programme management. In most cases, funding will be a combination of grants and sustainable (repayable) grants for activity including:

- Master Planning
- Feasibility studies
- Options appraisals for sites
- Land assembly
- Survey works
- Project and programme management
- Development of business cases for sites/projects
- Valuations work
- Design work
- Specialist expertise and support to projects

2.5 Confirmation of funding awards to successful applicants is expected in February 2019.

### **3. Financial Implications**

3.1 There are no financial implications directly arising from this report at this time.

### **4. Legal Implications**

4.1 There are no legal implications directly arising from this report at this time.

### **5. Staffing Implications**

5.1 There are no staffing implications directly arising from this report at this time.

### **6. External Consultees**

6.1 No external consultations have been undertaken.

### **7. Recommendations**

7.1 That the Combined Authority work with OPE district partners that wish to apply for Phase 7 funding and that the Combined Authority co-ordinate the funding application.

7.2 The Chair of the Place Panel, in liaison with the Leeds City Region Chief Executive Lead for Housing and Planning and the Combined Authority's Managing Director, agree the final application for endorsement and submission by the Combined Authority by the submission deadline.

**8. Background Documents**

None.

**9. Appendices**

None.

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**Report to:** Place Panel

**Date:** 24 October 2018

**Subject:** Homes England Update

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**Director(s):** Alan Reiss, Director of Policy, Strategy and Communications

**Author(s):** Judith Furlonger

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**1. Purpose of this report**

- 1.1 To provide a verbal update for the Place Panel on Homes England investment programmes which support delivery of new homes in the Leeds City Region.

**2. Information**

- 2.1 Homes England to provide a brief verbal update on investment programmes and delivery progress which helps grow and accelerate the numbers of homes and affordable homes being delivered across the City Region.

**3. Financial Implications**

- 3.1 There are no financial implications directly arising from this report.

**4. Legal Implications**

- 4.1 There are no legal implications directly arising from this report.

**5. Staffing Implications**

- 5.1 There are no staffing implications directly arising from this report.

**6. External Consultees**

- 6.1 No external consultations have been undertaken.

**7. Recommendations**

- 7.1 That the Place Panel note the update.



**8. Background Documents**

None.

**9. Appendices**

None

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<b>Report to:</b>	Place Panel
<b>Date:</b>	24 October 2018
<b>Subject:</b>	<b>Governance arrangements for the Leeds City Region Enterprise Zone Programme</b>

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<b>Director(s):</b>	Kate Thompson, Enterprise Zone SRO
<b>Author(s):</b>	Jessica McNeill, Enterprise Zone Development Manager

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## 1. Purpose of this report

- 1.1 To outline the proposed changes to the structure of governance arrangements for the Leeds City Region Enterprise Zone programme.

## 2. Background

- 2.1 The Leeds City Region Enterprise Zone programme includes two Enterprise Zone (EZ) designations, comprising ten sites as follows:
- a) Leeds City Region Enterprise Zone Phase One - Leeds, including Newmarket Lane, Thornes Farm, Logic Leeds and Gateway 45/Temple Green
  - b) Leeds City Region Enterprise Zone Phase Two - multi-site
    - Gain Lane (Bradford)
    - Parry Lane (Bradford)
    - Staithgate Lane (Bradford)
    - Clifton Business Park (Calderdale)
    - Lindley Moor East (Kirklees)
    - Lindley Moor West (Kirklees)
    - Moor Park, Mirfield (Kirklees)
    - Lanthwaite Business Park Extension (Wakefield)
    - South Kirkby Business Park (Wakefield)
- 2.2 The EZ programme supports the Leeds City Region's Strategic Economic Plan (SEP) vision for "*the acceleration of development and delivery of high quality employment floorspace in the advanced and innovative manufacturing and complementary sectors*". It supports the principle of 'good growth' by supporting delivery of innovation, good jobs/incomes and improving the quality of places. Each site within the EZ is also identified as a Spatial Priority Area.

- 2.3 The Phase One site is in delivery with a range of units built and occupiers in place. There is a known requirement for enhanced power supply/distribution infrastructure which is currently progressing through the Full Business Case stage of the Combined Authority's Assurance process. Gateway 45 has also been identified by Government as the site of the new HS2 rolling stock depot.
- 2.4 Some high level pre-feasibility, market demand analysis and business case development has been completed for the Phase Two EZ sites. This includes the City Region EZ Feasibility and Investment Framework (November 2016) which provides a review of all ten EZ sites and the Clifton Business Park EZ Outline Masterplan and Feasibility Study which provides detailed, site-specific analysis on this particular site. Further pre-feasibility studies are currently underway on a number of other sites. Collectively these outline the business case for Local Enterprise Partnership (LEP) and broader public sector investment to unlock growth within EZ locations, enhance and accelerate future EZ business rate receipts and secure delivery of wider economic outputs that support SEP aspirations.

### **Governance**

- 2.5 As set out in the City Region's Enterprise Zone' Strategy and Implementation Plan 2017, the Combined Authority established the Strategic Oversight Board (SOB) in 2016. The SOB was responsible for establishing a shared vision for the Enterprise Zones but did not have decision making capacity.
- 2.6 The guidance and advice provided by the SOB to date has steered the EZ programme forward (with particular focus on Phase Two) and seen good progress being made on the feasibility elements of the sites. This has included the identification of gap funding requirements and a successful 'Call for Projects' bid through the Growth Deal call in 2017/18 which has secured a total programme budget of £48million to ensure deliverability of the sites by March 2021. The collaboration of partners and Combined Authority officers has established strong working relationships which will be maintained as the programme continues.
- 2.7 The Combined Authority has identified the need to prioritise the accelerated delivery of the EZ programme. This has seen dedicated resource recently appointed into key roles to work within the Delivery Directorate, including a Development Manager and Project Manager and a Senior Responsible Officer with two days a week dedicated to the role. These roles will work in partnership with City Region partners, stakeholders and partner councils to support and manage the successful delivery of the programme by unlocking, enabling and accelerating site development to encourage business and job growth.
- 2.8 Whilst welcoming the contribution of the SOB over the last 24 months, in recognition of the programme now reaching the delivery phase a review of governance arrangements has been undertaken to ensure that the objectives and outputs identified are realised and that partner councils working with the

Combined Authority have a governance structure able to make strategic and operational decisions. This is a core requirement of the *Memorandum of Understanding for the M62 Corridor Enterprise Zone* (Phase Two) signed by the Combined Authority, partner councils and central government in 2016.

2.9 Disciplined and well executed governance arrangements ensure there is clarity and clear assurance processes which support the day-to-day delivery of the programme as well as providing strategic oversight. Proposals have been identified to ensure all partners are fully engaged, aware of each other's roles and responsibilities, clear on areas of accountability and lines of reporting and decision making are followed. It is therefore recommended that:

- a) There will be regular informal project focus meetings between the Combined Authority dedicated officer team and partner councils, together with a formal project board meeting.
- b) In addition an internal Combined Authority programme board will be chaired by the Senior Responsible Officer. A representative from the Cities and Local Growth Unit will be invited to sit on the Programme Board to ensure reporting and updates on progress are provided, as designated within the Memorandum of Understanding. This will allow for the Combined Authority to seek regular guidance and discussion on national issues and performance reporting on the wider Enterprise Zone programme network.
- c) To ensure key updates on progress are reported in a timely manner to business and political members with an interest and commitment to support, champion and promote the EZ programme, periodic updates will be provided to the LEP Board who 'own' the vision and strategy for the regional EZ programme.

2.12 The proposed governance structure for the Leeds City Region Enterprise Zone Programme was presented to the last formal Strategic Oversight Board meeting on 4 October 2018. Proposals were supported and recommendations for implementation were accepted in full.

### **3. Financial Implications**

3.1 There are no financial implications directly arising from this report.

### **4. Legal Implications**

4.1 There are no legal implications directly arising from this report.

### **5. Staffing Implications**

5.1 There are no staffing implications directly arising from this report.

### **6. External Consultees**

6.1 No external consultations have been undertaken.

### **7. Recommendations**

- 7.1 That the Strategic Oversight Board will no longer convene.
- 7.2 That the changes to EZ governance arrangements as outlined within the report are introduced informally with immediate effect with updates provided to the relevant Combined Authority panels/committees as follows with the intention of formalising the arrangements:

LEP Board – 22 November 2018  
Combined Authority – 13 December 2018

- 7.3 Notification of the changes agreed and implemented are reported to Government's Cities and Local Growth Unit in line with the obligations stated within the Memorandum of Understanding.

## **8. Background Documents**

None

## **9. Appendices**

Appendix 1 – Leeds City Region Enterprise Zones Strategic Oversight Board, Terms of Reference

Appendix 2 – Enterprise Zone Programme Board, Terms of Reference

## LEEDS CITY REGION ENTERPRISE ZONES – STRATEGIC OVERSIGHT BOARD

14 July 2016

### TERMS OF REFERENCE

#### 1. The Role of the Board

- 1.1. The Leeds City Region (LCR) Enterprise Zones – Strategic Oversight Board has the principal role of driving forward the delivery of LCR Enterprise Zones (EZs). The Strategic Oversight Board (SOB) is responsible for establishing a shared vision for the Enterprise Zones and guiding delivery of future development.
- 1.2. The LCR EZs Strategic Board will be a Sub-Board of the West Yorkshire Combined Authority (WYCA) /LEP Board, advising the WYCA/LEP Board on the Enterprise Zone Programme.
- 1.3. In addition the Board will also:
  - Champion and promote the strategic development of the Leeds City Region Enterprise Zone;
  - Advise the West Yorkshire Combined Authority and LEP Boards on appropriate actions that could / should be taken in relation to Enterprise Zone activities;
  - Guide programme direction, investment planning, marketing and management of the zones;
  - Ensure alignment between individual site and district activities and the local Enterprise Zone Delivery Groups; and
  - Assist in lobbying Central Government and other Government bodies in relation to Enterprise Zone policies and investment opportunities.
  - Manage the production and delivery of key EZ MoU requirements including: a 5 year Implementation Plan; a Marketing Strategy and monitoring requirements.

#### 2. Membership

- 2.1. The Chair for the Strategic Board will be the LEP Chair on a permanent basis to represent the LEP as the Body<sup>1</sup> responsible for the Enterprise Zone programme. A deputy chair will be identified from the Board's membership if the Chair is not available for a specific meeting.
- 2.2. The SOB will comprise Enterprise Zone lead officers with responsibility for the Enterprise Zone site(s) within each Enterprise Zone district within the City Region. Appropriate district substitutes and additional supporting officers from each authority may attend meetings as required.

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<sup>1</sup> via the West Yorkshire Combined Authority as the LEP's Accountable Body

- 2.3. Other individuals such as external bodies, technical advisors or other stakeholders may be invited to attend for all or any part of a meeting.
- 2.4. The initial members of the Board is listed in Table 1 below.

**Table 1: Schedule of Strategic Oversight Board Members**

<b>Member</b>	<b>Organisation</b>
Chair of Leeds City Region Enterprise Partnership, LEP ( <i>Board Chair</i> )	LEP
Director of Policy, Strategy and Communications	Combined Authority
Lead for Corporate Projects / Lead for Business and Skills	Calderdale Council
Assistant Director – Economy and Development / Assistant Director – Estates and Property	Bradford Council
Director of Place / Assistant Director, Place – Investment and Regeneration / Strategic Investment Group Lead	Kirklees Council
Director of City Development / Executive Manager Regeneration – Spatial Programmes	Leeds City Council
Corporate Director, Regeneration and Economic Growth / Service Director, Economic Growth and Housing	Wakefield Council
Assistant Director / Policy Advisor/Deputy Relationship Manager	Cities and Local Growth Unit (BIS/CLG)

- 2.5. The Board members will be supported by a group of Combined Authority/LEP officers who will attend all Board meetings. These officers are: Director of Trade and Investment, Head of Infrastructure and Investment and Spatial Planning Lead.
- 2.6. Strategic Board members must make every effort to attend all meetings and where it is not possible to attend, a substitute should be nominated where appropriate.

### **3. Frequency of Meetings**

- 3.1. The Strategic Board shall meet on a bi-monthly basis with meetings timed to enable matters to be taken to the West Yorkshire Combined Authority and LEP Board in a timely fashion. This frequency will be reviewed on an annual basis.
- 3.2. Special meetings may be arranged in between scheduled meetings if required.

### **4. Officer Support**

- 4.1. The West Yorkshire Combined Authority shall provide officer support with the lead for this support being the Head of Infrastructure and Investment. The Enterprise Zone Districts will

provide the wider officer support via their Enterprise Zone Delivery Groups and will undertake tasks as requested by the Strategic Board.

- 4.2. Agenda and papers will normally be circulated at least 7 days in advance of the meetings. New agenda items should be notified to the applicable support officer at least two weeks prior to the meeting in question.

## **5. Review**

- 5.1. These Terms of Reference will be reviewed and agreed by all members on an annual basis.



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## Leeds City Region Enterprise Zones Programme Board

### TERMS OF REFERENCE

Issue	Date	Author	Comments
1.0	13/09/2018	JB	Initial draft for comments
1.1	25/09/2018	KT	SRO comments incorporated

#### 1.0 THE ROLE OF THE PROGRAMME BOARD

1.1 The role of the Programme Board is:

- i) To provide focus and direction for the delivery of the Leeds City Region Enterprise Zones Programme to agree objectives and priorities, and oversee development and delivery of constituent projects from concept stage through funding of infrastructure and/or required works to inward investment and occupation of sites.
- ii) To constructively challenge the delivery of the programme to ensure that all processes and procedures are rigorous, transparent, comply with appropriate regulations, deliver forecasted benefits and achieve optimum value for money.
- iii) To ensure the programme is focussed on delivery of economic growth, making a strong contribution to achieving the objectives of the Leeds City Region Strategic Economic Plan (SEP) and emerging Local Inclusive Industrial Strategy.
- iv) To report to the West Yorkshire Combined Authority and Local Enterprise Partnership Board.
- v) To champion the programme internally within the Combined Authority and with partner Council's and externally with the business community.

#### 2.0 TERMS OF REFERENCE

2.1 The Programme Board shall:

- i) Provide strategic direction and management to the programme, setting tolerances for the constituent projects within programme tolerances.
- ii) Ensure that the necessary monitoring of progress, cost and quality criteria is undertaken in an effective manner
- iii) Ensure that adequate resources are allocated to the programme and engage accordingly with the Project Board
- iv) Agree the programme costs and timescales including the timeframes for submissions for approval to West Yorkshire Combined Authority's Portfolio Management Office
- v) Ensure that all commercial, technical and operational arrangements are in place to successfully implement the programme and that the relevant stakeholders respond to and support the project teams in the delivery of the constituent projects
- vi) Monitor financial reports within the programme budget profile
- vii) Monitor delivery of outcomes within the programme forecast profile.
- viii) Approve the policy and strategy for promoting and publicising the programme and constituent projects
- ix) Oversee a co-ordinated marketing and communications strategy for the programme.
- x) To work with partner councils and internal Combined Authority departments to provide updates on projected business rate income and outcomes of investment activity.
- xi) Ensure adherence to the Memorandum of Understanding between the Secretary of State for Housing, Communities and Local Government, West Yorkshire Combined Authority for the LEP and relevant local authorities.

### 3.0 MEMBERSHIP

3.1 Regular membership of the Programme Board shall comprise:

Name	Organisation	Role
Kate Thompson	Combined Authority	senior responsible officer (chair)
Jessica McNeill	Combined Authority	programme manager
Robin Culshaw	Combined Authority	legal
Jonathan Sheard	Combined Authority	finance
Andy Malthouse	Combined Authority	procurement

Michael Long	Combined Authority	policy & strategy
Ken Brockbank	Combined Authority	inward investment
Helen Knox	Combined Authority	communications & marketing
		Stakeholder Engagement
Ryan Kaye	BEIS	Central Government liaison

- 3.2 Membership of the Board will be reviewed as the programme progresses and additional Members can be co-opted as appropriate to reflect changes in the Board's requirements.
- 3.3 Members of the Project Board will be co-opted to attend the Programme Board as required.

#### **4.0 DECISIONS AND RECOMMENDATIONS**

- 4.1 Decisions and recommendations of the Board shall only be with the agreement of the programme quorum and within delegated authority.
- 4.2 Occasion may arise when urgent decisions are required from the Board, which do not coincide with a scheduled Programme Board meeting. In order to avoid delay to the programme, the Chair (SRO), using reasonable endeavours to consult other Board members, shall be authorised to take decisions on behalf of the Board. The Chair shall subsequently report these decisions to Board members as soon as reasonably practicable, and at the next scheduled meeting.
- 4.3 The Board will ensure that all decisions are subject to the necessary corporate approvals required under the Combined Authority's Constitution, Scheme of Delegation, Contract Standing Orders and Financial Regulations.

#### **5.0 PROGRAMME BOARD MEETINGS**

- 5.1 The Programme Board shall generally meet every six weeks, but this may vary to suit operational needs.
- 5.2 The Programme Manager shall convene Programme Board meetings with the approval of the Senior Responsible Officer.
- 5.3 Programme Board meeting papers will be issued at least three working days prior to a meeting.

- 5.4 Draft actions and key decisions of Programme Board meetings shall be prepared by the Programme Manager and distributed to all members including the SRO within two weeks of the meeting.

## **6.0 ADMINISTRATIVE SUPPORT**

- 6.1 Administrative support to the Project Board will be provided West Yorkshire Combined Authority.

PROPOSED

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**Report to:** Place Panel

**Date:** 24 October 2018

**Subject:** **Local Plan Update**

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**Director(s):** Alan Reiss, Director of Policy, Strategy and Communications

**Author(s):** Michael Long

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## **1. Purpose of this report**

- 1.1 To update to Place Panel on the progress and status of the Leeds City Region development plans.

## **2. Information**

- 2.1 Each local planning authority must identify their strategic priorities and have policies to address these in their development plan documents. The National Planning Policy Framework states that strategic planning policies can be contained within a Local Plan.
- 2.2 In addition to the above, non-strategic planning policies may be adopted by Local Planning Authorities through a range of documents, such as Supplementary Planning Documents (SPDs) and Area Action Plans (AAPs). However, these are optional and the decision to undertake these is dependent upon a number of local factors.
- 2.3 With the exception of York, all our partner councils have a development plan in place. However, they are all at varying stages of updating their plans and their site allocations.
- 2.4 **Appendix 1** provides details of the most pertinent documents which contribute to the development plan of partner councils in the City Region and therefore the list is not exhaustive.

## **3. Financial Implications**

- 3.1 There are no financial implications directly arising from this report.

## **4. Legal Implications**

- 4.1 There are no legal implications directly arising from this report.

**5. Staffing Implications**

5.1 There are no staffing implications directly arising from this report.

**6. External Consultees**

6.1 No external consultations have been undertaken.

**7. Recommendations**

7.1 To note the contents of the report.

**8. Background Documents**

None.

**9. Appendices**

Appendix 1 – Leeds City Region Development Plans' Status Update

## Leeds City Region Development Plans' Status Update (Revised 21 August 2018)

<b>Barnsley</b>	Core Strategy	Adopted Sept 2011
	Combined Local Plan	EiP currently underway. Local Plan Proposed Modifications Consultation July – August 2018. Anticipated Adoption in late 2018.
	Joint Waste Plan BMDC, DMBC, RMBC	Adopted March 2012
	CIL	CIL (Draft Charging Schedule) consultation November 2016. Not progressing to examination.
<b>Bradford</b>	Core Strategy	Adopted 18 July 2017
	Core Strategy (Partial Review)	Issues & Options: November 2018, Preferred Option: May 2019, Publication Draft: January 2020, Submission: July 2020, Examination: October 2020, Adoption: December 2021
	CIL	Adopted 21 March 2017
	Site Allocations DPD	Commenced with Issues and Options in May/July 2016. Preferred Option: May 2019 Publication Draft: January 2020, Submission: July 2020, Examination: October 2020, Adoption: December 2021
	Bradford City Centre AAP	Adopted 12 December 2017
	Shipley & Canal Road Corridor AAP	Adopted 12 December 2017
	Waste Management DPD	Adopted 17 October 2017
	Street Design Guide	Commencement: August 2018, Public consultation: February 2019, Expected Adoption: June 2019
	Housing Design Guide	Commencement: August 2018, Public consultation: February 2019, Expected Adoption: June 2019
<b>Calderdale</b>	Local Plan	Consultation on "Potential Sites and Other Aspects of the Local Plan" from Nov 2015 to end Feb 2016; Further consultation August 2017 to October 2017 on a full Initial Draft Local Plan (Reg 18) Revised Local Development Scheme agreed by Cabinet December 2017 Publication Draft Consultation: August to September 2018
	CIL	Draft Charging Schedule Consultation: August to September 2018
<b>Craven</b>	Local Plan	Early engagement June / July 2013 Consultation from 3 <sup>rd</sup> Nov on pre-publication draft Draft Local Plan 2016 Publication Plan Jan 2018 Submitted for Examination: March 2018 Expected Adoption: March 2019
	Affordable Housing SPD	Consultation: 2019, Adoption: 2019
	Householder Development SPD	Consultation: 2019/20, Adoption: 2019/20
	Sport and Recreation SPD	Consultation: 2019/20, Adoption: 2019/20
	Rural Workers' Dwellings SPD	Consultation: 2020, Adoption: 2020
	Flood Risk SPD	Consultation: 2020, Adoption: 2020
<b>Harrogate</b>	Core Strategy	Adopted Feb 2009
	Local Plan	Publication Draft Consultation: January - March 2018 Submission: Summer 2018, Examination: Winter 2019, Adoption: Spring 2019
	New Settlement DPD	Publication Draft: Spring/Summer 2019, Submission: Winter 2019, Examination: Spring/Summer 2020, Adoption: Autumn 2020
	Provision for Open Space in Connection with New Housing SPD	Adoption: 2018



	Sustainable Transport SPD	Adoption: 2019
	Renewable and Low Carbon Energy SPD (update)	Adoption: 2019
	Green Infrastructure SPD (update)	Adoption: 2019
	CIL	Preliminary Draft Charging Schedule consultation: May – July 2018, future stages as yet undetermined
<b>Kirklees</b>	Local Plan (including allocations)	Submitted for examination April 2017
		EiP currently underway:
		Proposed Modifications Consultation: August – October 2018
		Expected Adoption 2018
	CIL	Submitted for examination April 2017
		Adoption expected 2018
	Huddersfield and Dewsbury Town Centre AAPs	Consultation: 2018 onwards
	Hot Food Take-Aways SPD	Preparation: 2018 onwards
<b>Leeds</b>	Design Guide SPD	Preparation: 2018 onwards
	Highway Design Guide SPD	Consultation: 2018, Estimated Adoption: 2018
	Core Strategy	Adopted Nov 2014
	Site Allocations	Submitted May 2017
		Revised Submission Draft Consultation Jan to Feb 2018
		Re-submission for Examination: March 2018
		Expected Adoption: Winter 2018
	CIL	Adopted Nov 2014, Implementation 6 <sup>th</sup> April 2015
	Core Strategy Selective Review	Revised housing requirement, plan period, housing standards, affordable housing, greenspace and update to address abolition of CSH
		Publication Draft Consultation February 2018
		Submitted for Examination: August 2018
		Expected Examination: Autumn 2018, Expected Adoption: Winter 2018
	Natural Resources & Waste DPD	Adopted January 2013
<b>Selby</b>	Aire Valley Leeds AAP	Adopted November 2017
	South Bank Leeds Regeneration Framework SPD	Adopted July 2018
	Core Strategy	Adopted October 2013 (Supreme Court appeal refused)
	PLAN Selby - Site Allocations Plan	Draft Site Allocations – Summer 2017
		Additional Sites Consultation: March – April 2018
		Expected Adoption: 2019
<b>Wakefield</b>	New Local Plan	Expected - Policy Options: 2023, Publication Draft: 2024, Submission: 2025, Examination: 2026, Adoption: 2027
	Development Management Policies Plan	Expected - Policy Options: 2019, Publication Draft: 2020, Submission: 2020, Examination: 2021, Adoption: 2021
	CIL	Adopted Jan 2016
	Core Strategy & Dev. Policies	Adopted 2009
	Central Wakefield AAP	Adopted 2009
<b>York</b>	Waste	Adopted 2009
	Sites Specific Policies	Adopted September 2012
	Retail & Town Centre Local Plan	Adopted Jan 2017.
	Leisure, Rec. & Open Space Plan	Adopted Jan 2017.
	New Local Plan (Policies and Site Allocations)	Early Engagement Consultation: October-December 2017
		Site Options Technical Consultation: April 2018
		Expected Initial Draft Local Plan Consultation Late 2018
	CIL	Adopted 20 January 2016; Implemented 1 April 2016
<b>York</b>	Local Plan	Preferred Sites Consultation 18 July – 12 September 2016

		Pre Publication draft Local Plan (Re. 18) Consultation: Sept – Oct 2017
		Publication draft Consultation (Regulation 19): Feb / March 2018
		Submission made to the Secretary of State May 2018
		Examination in Public – expected Autumn 2018
<b>North Yorkshire</b>	Minerals & Waste Joint Plan NYCC, NYMNP & CYC	EIP currently underway

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## Place Panel (Forward Agenda Plan – 2018/19)

Meeting date: 31 January 2019		
REPORT TITLE	NOTES	RESPONSIBLE OFFICER
Housing update		J Furlonger / R Hignett / A Rowland
Work Programme	For information	A Reiss
Homes England update	Report	Dilys Jones / Rob Pearson / Victoria Keen (Homes England)
Historic Buildings Strategy Group	Report	R Hignett
Duty to Cooperate	Tbc	M Long
Local Plans	Tbc – Wakefield Draft Local Plan	M Long / Neville Ford (Wakefield)
One Public Estate Group (OPE) Update	Report, standing item	Rob Hignett
Enterprise Zones Programme Update	Report	K Thompson
Place Making	Report (item from 2 October 2018 workshop)	J Furlonger/M Long
WIFI in public places / digital infrastructure	Report	J Wilson / K Thompson

Meeting date: 11 April 2019		
REPORT TITLE	NOTES	RESPONSIBLE OFFICER
Housing update		J Furlonger / R Hignett / A Rowland
Work Programme	For information	A Reiss
Homes England update	Report	Dilys Jones / Rob Pearson / Victoria Keen (Homes England)
Duty to Cooperate	Tbc	M Long
Local Plans	tbc	M Long
One Public Estate Group (OPE) Update	Report, standing item	Rob Hignett
Enterprise Zones Programme Update	Report	K Thompson
Barriers to Delivery	Report (item from 2 October 2018 workshop)	J Furlonger/M Long

General Future Meetings		
REPORT TITLE	NOTES	RESPONSIBLE OFFICER
Responding to Government policy announcements	Item from 2 October 2018 workshop	TBC

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## **MINUTES OF THE MEETING OF THE LAND AND ASSETS PANEL HELD ON FRIDAY, 20 APRIL 2018 AT COMMITTEE ROOM A, WELLINGTON HOUSE, LEEDS**

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### **Present:**

Councillor Tim Swift (Chair)  
Councillor Richard Foster  
Councillor Susan Hinchcliffe  
Amir Hussein  
Andrew Latchmore  
Councillor Peter McBride  
Rob Pearson

Calderdale Council  
Craven Council  
Bradford Council  
Yeme Architects  
Shulmans  
Kirklees Council  
Homes England

### **In attendance:**

Jacqui Gedman  
Mervyn Jones  
Ben Still (Items 1-6)  
Judith Furlonger  
Alison Gillespie (Item 8)  
Rob Hignett  
Khaled Berroum

Kirklees Council  
Yorkshire Housing  
West Yorkshire Combined Authority  
West Yorkshire Combined Authority  
West Yorkshire Combined Authority  
West Yorkshire Combined Authority  
West Yorkshire Combined Authority

### **1. Apologies for absence**

Apologies for absence were received from Roger Marsh, Sharon Squires and Councillors Denise Jeffrey, Richard Lewis and David Carr.

### **2. Declaration of Disclosable Pecuniary Interests**

No Disclosable Pecuniary Interests were declared.

### **3. Exempt information - Exclusion of the press and public**

There were no exclusions of the press and public at the meeting.

### **4. Minutes of the meeting of the Land and Assets Panel held on 13 October 2017**

Under matters arising, it was noted that officers intend to bring a report on the Planning Delivery Fund to the next meeting.

**Resolved:** That the minutes of the Land and Assets Panel held on 5 January 2018 be approved.

## **5. Leeds City Region Housing update**

The panel was updated on the Combined Authority's progress on developing a Leeds City Region Accelerating Housing Delivery Prospectus, a Strategic Pipeline and a Housing Vision.

Members suggested that data be compiled identifying where 'land banking' has occurred, the level of viability of current available land, and the current level of housing supply to compare against strategic ambitions and deliverability. It was noted that the Strategic Pipeline workstream aims to address those issues, but officers are still awaiting the availability of raw data from 2017/18. Work is currently underway to assess viability, though that is on a site by site basis rather than across the entire region.

**Resolved:** That the progress made on the Combined Authority's housing work be noted.

## **6. Homes England Investment Programme update**

The panel was presented with a report setting out the ways Homes England can help the Leeds City Region ambition to deliver homes and highlighting progress on key initiatives and projects in the region. It was further reported that the HIF bids made by Leeds City Region teams scored highly on technical and strategic parameters – and must now seek to deliver what they said they could.

Members discussed the government's perceived priority of increasing housing supply by focusing on high demand areas, preferred by developers, in contrast to many local authorities' local plans which focus on areas of social need. Homes England's organisational purpose was still in development, but members were informed that affordability and need would be taken into account as part of a place based approach to housing. Homes England also noted that Secretary of State of Housing is supportive of local authorities' ambitions around affordability and is willing to use CPO powers to support that.

Market intelligence sharing was also discussed with members noting a recent case where smaller developers were not aware of each other's connecting stakes in the area and, once they were connected, the value of the land nearly double, which made the development more viable and attracted more investment. Developing these networks amongst SME could increase housing supply. Some members suggested that local plans were already the best intelligence sharing platform which accurately account for all sites within an area and that developers already communicate and cooperate tactically to ensure they do not crowd the market at the same time.

**Resolved:** That Homes England's update be noted.

## **7. West Yorkshire Textile Mills – Feasibility and Investment Framework**

The panel was presented with a report updating them on the next steps in

relation to the now completed 'West Yorkshire Textile Mills – Feasibility and Investment Framework' by Cushman & Wakefield.

It was reported that Historic England has offered to second an officer for 6 months to progress work in this area and Combined Authority officers intend to report back to the panel in October 2018 on progress. After concerns were raised that a part time post could not make a quick enough impact, it was reported that resources were limited without extra funding for the project.

Some members suggested expanding the project's remit to include warehouses and other heritage buildings. The panel agreed that mills are long term projects and the focus should be on what was deliverable and should not stretch Historic England's limited resources too far, considering the number of heritage buildings in the region. It was agreed that the focus should be on mills which have the highest impact to their area and should fit in with the wider place based regeneration strategy and not focus solely on residential development.

Members also suggested including architects in the Mills Working Group – which aims to develop delivery models – as the design can make a huge difference to cost and feasibility of heritage buildings.

**Resolved:**

- (i) That the offer of a dedicated resource from Historic England be accepted.
- (ii) That the Mills Working Group be established and coordinated by the Combined Authority with support from local authorities, Homes England and private sector members, particularly architects.

**8. National Planning Policy Framework consultation response**

The panel was presented with a report requesting that the Combined Authority prepare a response to the National Planning Policy Framework (NPPF) consultation and that the final approval for the response be delegated to the Chair of the Land and Assets Panel, due to time constraints.

After a discussion about the draft revisions to 'place making' and town centres, it was reported that a proposal to move the Land and Assets Panel into a Place Panel to consider wider strategic issues was currently being considered by the Combined Authority and it was hoped that there would be a greater focus on developing town centres, particularly in smaller towns.

The panel also noted that the most of the previous issues with the Objectively Assessed Need (OAN) have been addressed by new guidance, specifically that local authorities can exceed their allocation.

**Resolved:**



- (i) That the Combined Authority prepares a response to the National Planning Policy Framework consultation in partnership with Leeds City Region Local Planning Authorities.
- (ii) That the principles of the consultation response outlined in paragraphs 2.6 and 2.7 of the report be endorsed.
- (iii) That the final draft of the West Yorkshire Combined Authority's response to the consultation be delegated to the Chair of the Land and Assets Panel for approval.

## **9. One Public Estate (OPE) Group update**

The panel was presented with a report updating them on the outcome of the One Public Estate (OPE) phase 6 funding allocations to the West Yorkshire Combined Authority.

It was also reported that OPE's scope was revised to include health land. The West Midlands Combined Authority have employed Arcadis to act as project managers to deliver OPE programme in their region. The programme director sits on the local NHS Trust Board and has been very successful unlocking health assets and land. The panel agreed to invite Arcadis to give a presentation at a future panel meeting.

Members reiterated concerns about the difficulty of engaging with the Department of Health and other national bodies about land in the region and suggested that health land be linked with the separate Health Memorandum of Understanding being developed. Homes England noted that health land is usually good land that is very viable for residential development and confirmed that all government departments have housing targets – but would check the Health Department's target and report back.

The panel also agreed that the OPE programme should be accelerated and a further more detailed report be brought to the next meeting.

### **Resolved:**

- (i) That the details of allocations under phase 6 of the OPE programme be noted.
- (ii) That a report on the OPE programme be brought to the next meeting.
- (iii) That Arcadis be invited to give a presentation at a future meeting.

## **10. Review of Workplan**

**Resolved:** That the Workplan be noted.

## **11. Provisional date of next meeting – 26 July 2018**